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DISTRICT OF COLUMBIA APPROPRIATION BILL, 1988

SEPTEMBER 17, 1987.—Ordered to be printed

Mr. HARKIN, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 2713]

The Committee on Appropriations, to which was referred the bill (H.R. 2713) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1988, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended.

S183-6

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GENERAL STATEMENT AND SUMMARY OF BILL

The following discussion of the bill includes general information on initiatives and concerns of the Committee and an analysis of the total resources estimated to be available to the District of Columbia in the coming fiscal year.

The Committee has considered requests for Federal funds totaling $507,070,000. This amount was contained in the Budget of the U.S. Government—1988 transmitted to the Congress on January 5, 1987. This amount is composed of $425,000,000 for the Federal payment to the District. The amount of $52,700,000 as the Federal contribution to the various retirement systems; and $30,000,000 for transitional payment for St. Elizabeths Hospital.

The bill includes a recommendation of $574,618,000 in Federal funds.

In addition to the Federal funds recommended in the bill, provision is also made for $3,089,683,000 in District of Columbia funds. These funds are generated from various taxes and fees levied by the District government and include $2,812,463,000 in operating authority and $277,220,000 in capital project authority. These requests were transmitted in messages from the President entitled, "Budget, District of Columbia Government, Fiscal Year 1988" and available as House Document 100–70.

Following is a summary of the appropriations recommended in the bill:

Item	*Amount*
Federal funds included in bill:	
Federal payment	$444,500,000
Payment for Federal water and sewer services	48,048,000
Retirement funds contribution	52,070,000
St. Elizabeths Hospital	30,000,000
Total, Federal funds	574,618,000
District of Columbia funds:	
Operating expenses	2,812,463,000
Capital outlay	277,220,000
Total, District of Columbia funds	3,089,683,000

A comparative summary of the appropriations recommended follows:

SUMMARY OF THE BILL

Agency and item	New budget (obligational) authority, fiscal year 1987	Budget estimates of new (obligational) authority, fiscal year 1988	New Budget (obligational) authority recommended by House	New budget (obligational) authority recommended by Senate committee	Senate committee recommendation compared to—	
					Budget	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
FEDERAL FUNDS						
Payment of Federal funds	$560,380,000	$507,070,000	$555,118,000	$574,618,000	+ $67,548,000	+ $19,500,000
Total, Federal funds	560,380,000	507,070,000	555,118,000	574,618,000	+ 67,548,000	+ 19,500,000
DISTRICT OF COLUMBIA FUNDS						
Operating expenses	2,643,697,000	2,792,963,000	2,792,963,000	2,812,463,000	+ 19,500,000	+ 19,500,000
Capital outlay	416,710,000	277,220,000	277,220,000	277,220,000		
Total, District of Columbia funds	3,060,407,000	3,070,183,000	3,070,183,000	3,089,683,000	+ 19,500,000	+ 19,500,000

GENERAL STATEMENT

JOB TRAINING PROGRAMS

The District operates several different and varied job training and placement programs, principally within the Department of Employment Services and Department of Human Services. In fiscal year 1988 these departments estimate that they will serve more than 50,000 clients at a cost of more than $42,000,000. In addition, the District pays $5,876,000 for contracted shelters for the homeless. It is estimated that in fiscal year 1986, 3,868 persons with mental and/or physical disabilities were served by training and rehabilitation services, 91 percent of these individuals were placed in the competitive job market. According to testimony received by the Committee, the District currently contracts for 94 training slots through the Federal Job Training Partnership Act [JTPA] and the local Youth Employment Act [YEA].

The Committee commends the District for these efforts and believes that they should continue to be a high priority in District job training planning. To that end the Committee directs District job training and rehabilitation officials to work with community groups, such as Social, Educational Research and Development, Inc. [SERD], to develop and implement expanded programs to assist the homeless, disabled, and ex-offender populations in the District. These groups are traditionally the hardest to place and require the greatest outreach. Officials should be prepared to report to the Committee on progress in relation to next year's hearings, or before.

EMERGENCY MEDICAL SERVICE

The Committee shares the concern expressed by the House over the state of emergency medical services in the District. The Mayor testified, on May 7, 1987, that it is the goal to reduce ambulance response time to 5 to 6 minutes. On June 19, 1987, the Mayor was quoted in the Washington Post stating that the current response time was 7.1 minutes. The Mayor also testified that the plan is to train additional emergency medical technicians [EMT] so that every engine company will have one or more EMT that could provide some assistance immediately until an ambulance arrives.

This is a useful proposal and should increase the speed with which medical assistance arrives on the scene; however, it is not a substitute for the full-scale medical care provided by an ambulance and crew. The Committee is aware of the heavy workload the District's ambulance service labors under, responding to 120,000 calls per year.

The Committee is also concerned about the number and training of the District's emergency medical personnel. While all EMT positions are filled, as of December 30, 1986, more than one-third of the paramedic positions were vacant. The District must assure that these positions are filled and that all training be kept up to date. The Committee concurs with the request by the House that a report be submitted, by February 15, 1988, on actions they have taken to correct the problems affecting the emergency ambulance service.

Emergency telephone system.—The Committee is aware of continuing efforts to enhance the 911 emergency telephone system in the District. According to information provided by District officials the hearing impaired must currently dial a separate number, 727–9334, to access a telephone typewriter [TTY] for emergency police service.

The Metropolitan Police Department and the Chesapeake & Potomac Telephone Co. are currently involved in determining whether the telephone equipment used by the hearing impaired can be connected directly to the 911 system.

The Committee feels that this is a high priority for 911 enhancement, and expects the MPD to be prepared to inform the Committee of progress in the hearings on the fiscal year 1989 budget.

CORRUPTION

The Committee is cognizant of recent news media accounts speculating on possible corruption in the D.C. government. These allegations are serious if proven to be true; however, the Committee has stricken section 131 of the bill as passed by the House. This provision was added on the House floor and expresses the sense of Congress that the pattern of corruption in the D.C. government is deplorable. This goes without saying.

Corrupt behavior, by public or private officials, which violates the trust placed in them by taxpayers or shareholders is abhorent and should not be tolerated. These actions should not, and will not, be excused, at any level of government. It serves no purpose to single out the D.C. government other than to give the false impression that the vast majority of D.C. government employees are not hard-working dedicated public servants, which they are.

RESIDENCY REQUIREMENT FOR POLICE OFFICERS AND FIREFIGHTERS

The Committee is deeply concerned about the ongoing threat to the District's public safety services because of the residency requirement for police officers and firefighters. The Committee is aware of the adverse effect which this requirement is having on morale among the current public safety force and its potential impact on recruiting new candidates to perform these tasks. Although public safety necessitates that police and firefighting forces live within reasonable distance of their place of work, it is increasingly difficult to find affordable housing within the District's boundaries.

The Committee is sensitive to the District government's desire for self-government and the principle of home rule. At the same time, the Committee is mindful of the unique relationship that exists between the Federal and District governments. Where the interests and concerns of the two overlap as in the sensitive area of public safety, cooperation, and coordination are essential.

As a result, the Committee has not chosen to take the step of including bill language which prohibits the District from enforcing the residency requirement. Instead, the Committe strongly encourages the Dis-

trict government to review the residency requirement issue and examine reasonable alternatives, like a residency preference, which other cities have adopted when faced with similar situations.

The Committee anticipates discussing this issue with District officials during its hearings on the fiscal year 1989 budget. Because of the importance of maintaining a well-qualified police and firefighting capability in the District, the Committee believes it would be premature for any current public safety employee to lose his or her job because of failure to comply with the residency requirement.

TOTAL RESOURCES

Based on recommendations in this bill, it is estimated that a total of $3,956,325,000 and 46,576 positions will be available to the District of Columbia during the next fiscal year. Included in this figure are appropriations from District funds recommended in the bill, Federal grants, and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment, and revenues accruing from various local taxes, fees, charges and other collections.

The recommendations included in the bill total $3,089,683,000 and 38,984 positions from all District of Columbia funds in fiscal year 1988.

The following summary describes the total resources by appropriation title:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1988

Item	Recommended in bill (District of Columbia funds)		Federal grants		Private funds and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	2,266	$114,253,000				$5,091,000	2,266	$119,419,000
Economic development and regulation	1,533	140,467,000	1,962	$107,602,000	127	41,081,000	3,622	289,150,000
Public safety and justice	11,869	657,367,000	27	1,961,000	4	3,982,000	11,900	664,110,000
Public education system	12,364	570,594,000	1,023	48,881,000	61	13,669,000	13,448	632,344,000
Human support services	6,015	696,787,000	4,099	370,430,000	37	62,796,000	10,151	1,130,013,000
Public works	1,959	215,615,000	41	7,166,000	64	9,318,000	2,064	232,099,000
Convention Center fund		6,758,000			144	5,500,000	144	12,258,000
Repayment of loans and interest		220,905,000						220,905,000
General fund deficit		10,957,000						10,882,000
Short-term borrowings		3,750,000						3,750,000
Optical and dental		1,489,000						1,489,000
Energy adjustment		-1,200,000						-1,200,000
Total, general fund	36,006	2,637,742,000	7,152	536,040,000	437	141,437,000	43,595	3,315,219,000
Enterprise funds:								
Water and sewer	1,288	169,013,000				270,000	1,288	169,283,000
Lottery and charitable games	94	5,458,000				132,014,000	94	137,472,000
Cable television	4	250,000			3	250,000	7	500,000
Total, enterprise funds	1,386	174,721,000			3	132,534,000	1,389	307,255,000
Total, operating expenses	37,392	2,812,463,000	7,152	536,040,000	440	273,971,000	44,984	3,622,474,000

Capital outlay:								
General fund		269,862,000		56,631,000				326,493,000
Water and sewer fund		7,358,000						7,358,000
Total, capital outlay		277,220,000		56,631,000				333,851,000
Intra-District positions	1,592						1,592	
Total	38,984	3,089,683,000	7,152	592,671,000	440	273,971,000	46,576	3,956,325,000

Federal Funds

The total in Federal funds estimated to be available is $1,185,082,000. The amount includes the Federal payment, contributions to various retirement programs, payment for water and sewer services provided Federal facilities, payment for St. Elizabeths Hospital, and various other Federal grants and reimbursements.

The following table summarizes the total Federal amounts to be available to the District during fiscal year 1988:

Item	*Amount*
Federal funds:	
Federal payment	$444,500,000
Federal contribution to police officers, firefighters, teachers, and judges retirement funds	52,070,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	48,048,000
St. Elizabeths Hospital	30,000,000
Subtotal (Federal funds included in this bill)	574,618,000
Federal grants	592,671,000
Federal reimbursements	17,793,000
Total, Federal funds	1,185,082,000

Federal Payment

A recommended Federal payment of $444,500,000 for fiscal year 1988 has been approved by the Committee. It is the complete amount requested by the city and is $19,500,000 above the House.

The $444,500,000 recommended in the bill is 20.5 percent of the general revenue local collections for 1988 fiscal year.

Following is a table showing the Federal payment and its relationship to local revenue collections for 1975 through 1988 fiscal years.

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1975	$226,200,000	$554,222,000	40.8
1976	248,949,000	628,245,000	39.6
Transition quarter	66,138,000	199,652,000	33.1
1977	[1] 276,000,000	754,447,000	36.6
1978	[2] 276,000,000	880,699,000	31.3
1979	250,000,000	953,697,000	26.2
1980	276,500,000	1,082,209,000	25.5
1981	300,000,000	1,190,596,000	25.2
1982	336,600,000	1,271,727,000	26.5
1983	361,000,000	1,402,409,000	25.7

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS—Continued

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1984	$386,000,000	$1,522,875,000	25.3
1985	425,000,000	1,692,804,000	25.1
1986	[1]412,388,000	1,862,043,000	22.1
1987	444,500,000	2,033,480,000	21.8
1988	444,500,000	2,163,242,000	20.5

[1]Does not include special $650,000 Federal payment for inaugural expenses contained in supplemental.
[2]Does not include special Federal reimbursement of $2,565,000 for farmer's demonstration.
[3]Reflects Gramm-Rudman reduction of $12,611,650 pursuant to Public Law 99-177.

History of the Federal Payment

The history of the Federal payment and its relationship to the District's appropriated budget dating back to 1975 is included. Figures for 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1988 recommended include operating expenses from the general fund only.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1975	$845,616,600	$619,416,600	$226,200,000	26.74
1976	1,042,142,700	793,194,000	248,948,700	23.88
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	[2]250,000,000	18.71
1980	1,426,093,300	1,149,593,300	276,500,000	[3]19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	[2]1,792,104,300	1,431,104,300	[2]361,000,000	20.14
1984	[3]1,897,285,000	1,511,285,000	386,000,000	20.34
1985	[4]2,076,246,000	1,651,246,000	[4]425,000,000	20.46
1986	[5]2,247,906,000	1,835,517,650	[5]412,388,350	18.34
1987	2,461,113,000	2,016,613,000	444,500,000	18.06
1988 recommended	2,637,742,000	2,193,242,000	444,500,000	16.85

[1]Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.
[2]Excludes one-time payment of $2,342,600 for special crime initiative.
[3]Excludes $31,221,600 for crime initiative, St. Elizabeths Hospital, and education initiative.
[4]Excludes $20,000,000 for St. Elizabeths, $2,300,000 for inaugural expenses, and $9,873,000 for crime and education initiatives.
[5]Excludes $25,000,000 special Federal payment for St. Elizabeths Hospital, $13,860,000 for criminal justice initiative, $150,000 for education initiative, $500,000 for job training initiative, and $100,000 for a court study. Also reflects Gramm-Rudman reductions of $12,611,650 pursuant to Public Law 99-177.

Federal Grants

At the time of its budget submission to the Congress, the District of Columbia expected to receive $592,671,000 in Federal grant funds during fiscal year 1988.

District of Columbia Funds

The bill includes the appropriation of $3,089,683,000 in District of Columbia funds. This amount includes operating expenses, capital outlay and the three enterprise funds.

A summary of these expenditures follows:

District of Columbia funds

Operating expenses	$2,637,742,000
Capital outlays	277,220,000
Water and Sewer Enterprise Fund	169,013,000
Lottery and Charitable Games Enterprise Fund	5,458,000
Cable Television Enterprise Fund	250,000
Total, District of Columbia funds	3,089,683,000

Balanced Budget Recommended

The Committee is recommending a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and new taxes to finance the operating expenses. A financial plan for each of the five categories of operating expenses—(1) general fund, (2) water and sewer fund, (3) Convention Center fund, (4) lottery and charitable games fund, (5) cable television fund, and (6) D.C. General Hospital Fund, follows:

GENERAL FUND FINANCIAL PLAN—FISCAL YEAR 1988

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund
Revenue:			
Local sources, current authority:			
Property taxes	582,300	.....	582,300
Income taxes	710,500	.....	710,500
Sales taxes	487,800	.....	487,800
Other taxes	181,400	.....	181,400
Licenses, permits	35,217	.....	35,217
Fines, forfeit	44,118	.....	44,118
Service charges	47,183	.....	47,183
Miscellaneous	22,581	71,128	93,709
Subtotal, current authority	2,111,099	71,128	2,182,227
Local sources, pending authority	5,000	.....	5,000
Subtotal, local revenue	2,116,099	71,128	2,187,227

GENERAL FUND FINANCIAL PLAN—FISCAL YEAR 1988—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund
Revenue—Continued			
Federal sources:			
Federal payment	444,500	.....	444,500
Advance appropriation	20,000	.....	20,000
St. Elizabeths	30,000	.....	30,000
Grants	.....	530,992	530,992
Subtotal, Federal sources	494,500	530,992	1,025,492
Total revenue	[1]2,610,599	602,120	3,212,719
Expenditures:			
Current:			
Governmental direction and support	114,178	5,091	119,269
Economic development and regulation	137,129	148,473	285,602
Public safety and justice	657,367	5,943	663,310
Public education system	498,927	48,214	547,141
Human support services	648,857	377,915	1,026,772
Public works	211,615	16,484	228,099
Short-term borrowing	3,750	.....	3,750
Optical and dental	1,489	.....	1,489
Energy adjustment	(1,200)	.....	(1,200)
Debt service:			
Principal	68,053	.....	68,053
Interest and fiscal charges	152,852	.....	152,852
Total, expenditures	2,493,017	602,120	3,095,137
Excess of revenues over (under) expenditures	117,582	.....	117,582
Other financing sources (uses):			
Fixed assets disposition proceeds	2,000	.....	2,000
Operating transfers in (out):			
Lottery and charitable games	45,143	.....	45,143
Housing Finance Agency	(3,338)	.....	(3,338)
D.C. General Hospital	(47,930)	.....	(47,930)
University of District of Columbia	(71,667)	.....	(71,667)
Convention Center	(6,758)	.....	(6,758)
Capital projects fund	(24,000)	.....	(24,000)
Subtotal, other financing sources (uses)	(106,550)	.....	(106,550)
Total expenditures and other financing sources (uses)	2,599,567	602,120	3,201,687
Excess of revenues over expenditures and other financing sources (uses)	10,957	.....	10,957

[1]Excludes $45,143,000 from the Lottery and $2,000,000 in proceeds from fixed asset disposition. Total revenue and other sources financing the appropriation are $2,638,242,000.

WATER AND SEWER FUND FINANCIAL PLAN, FISCAL YEARS 1986–88

[In thousands of dollars]

	1986	1987 budget	1987 revised	1988
Revenue:				
Water and sewer user charges:				
Retail customers	106,598	111,786	116,070	114,092
Federal Government	30,100	28,810	[1] 36,726	40,132
Federal accrual	(4,535)	(1,780)	.....	.....
District agencies	7,948	7,407	8,050	8,050
Water sales by aqueduct	4,765	4,600	5,065	5,205
Sewage treatment	32,078	32,445	40,239	41,018
Potomac interceptor	6,468	5,865	942	942
Other income	2,668	900	1,200	1,200
Total revenue	186,090	190,033	208,292	210,639
Expenses:				
Personal services	33,802	41,610	41,470	41,610
Contractual services	44,355	56,403	58,256	56,752
Supplies	12,546	22,000	17,531	16,489
Occupancy costs	12,565	12,870	12,887	12,395
Depreciation	11,878	10,265	9,685	10,169
Interest	22,714	20,554	20,592	22,882
Miscellaneous	2,897	.....	3,169	3,327
Total expenses	140,757	163,702	163,590	163,624
Net income (loss)	45,333	26,331	44,702	47,015
Depreciation closed to contributed capital	2,400	.....	.....	.....
Increase (decrease) in fund equity	47,733	26,331	44,702	47,015
Fund equity (deficit) at beginning of year	(53,739)	.....	(6,006)	38,696
Fund equity (deficit) at end of year	(6,006)	.....	38,696	85,711

[1] Includes $7,916,000 appropriated in fiscal year 1988.

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1986–88

[In thousands of dollars]

	1986	1987	1988
Revenue:			
Building rental	2,135	2,024	2,300
Exhibition services	1,274	1,192	1,500
Communications	698	509	800
Concessions	499	519	500
Miscellaneous	246	102	400
Total revenue	4,852	4,346	5,500
Expenses:			
Convention Center program:			
Personal services	4,251	4,603	4,924
Contractual services	1,786	1,366	1,787
Supplies	317	472	478
Occupancy costs	1,292	1,235	1,280
Depreciation	2,746	3,122	3,181
Miscellaneous	1,039	443	636
Total Convention Center expenses	11,431	11,241	12,286

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1986–88—Continued

[In thousands of dollars]

	1986	1987	1988
Promotion program:			
Convention Center	228	264	299
Washington Convention and Visitor's Association	914	1,055	1,196
D.C. Committee to Promote Washington	686	791	897
D.C. Chamber of Commerce	225	225	312
Total promotion program expenses	2,053	2,335	2,704
Total expenses	13,484	13,576	14,990
Income (loss) before operating transfers	(8,632)	(9,230)	(9,490)
Operating transfers in (out): General fund	8,521	6,261	6,758
Net income (loss)	(111)	(2,969)	(2,732)
Fund equity (deficit) at beginning of year	19,368	19,257	16,288
Fund equity (deficit) at end of year	19,257	16,288	13,556

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1986–88

[In thousands of dollars]

	1986	1987 budget	1987 revised	1988
Operating revenue:				
Sales:				
Instant lottery	5,386	10,411	7,500	8,000
Lucky numbers	81,722	92,668	84,000	85,000
Lucky Lotto	8,531	16,639	11,500	13,750
D.C. Four	21,309	26,138	22,000	24,000
D.C. Daily Double	1,694	.....	4,900	6,000
Fees:				
Raffles	7	12	12	12
Bingo	5	10	10	10
Miscellaneous	.....	.....	.....	.....
Total operating revenue	118,654	145,878	129,922	136,772
Operating expenses:				
Administrative	4,151	5,458	5,304	5,458
Prizes	59,095	75,095	67,079	70,614
Contractor fees	3,765	4,334	4,039	4,249
Agency commissions	6,341	8,110	7,190	7,501
Advertising	4,938	765	465	350
Ticket distribution	640	4,100	3,600	3,600
Direct charges	955	557	557	557
Total operating expenses	79,885	98,419	88,234	92,329
Operating income (loss)	38,769	47,459	41,688	44,443
Nonoperating revenue (expenses): Interest	1,248	500	700	700
Income (loss) before operating transfers	40,017	47,959	42,388	45,143

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1986–88—Continued

[In thousands of dollars]

	1986	1987 budget	1987 revised	1988
Operating transfers in (out)	(40,000)	(47,634)	(42,388)	(45,143)
Net income (loss)	17	325	.....	.....
Fund equity (deficit) at beginning of year	1,141	.....	1,158	1,158
Fund equity (deficit) at end of year	1,158	.....	1,158	1,158

CABLE TELEVISION FINANCIAL PLAN, FISCAL YEAR 1986–88

[In thousands of dollars]

	1986	1987 budget	1987 revised	1988
Operating revenue:				
Franchise fees	250	250	250	250
Franchise award fee	250	.....	.....	.....
Other revenue	.....	250	250	250
Total operating revenue	500	500	500	500
Operating expenses:				
Personal services	154	148	198	256
Contractual services	18	59	59	88
Supplies	8	10	10	10
Occupancy costs	20	21	21	26
Depreciation	.....	.....	.....	.....
Equipment	74	12	212	120
Total operating expenses	274	250	500	500
Net income (loss)	226	250	.....	.....
Fund equity (deficit) at beginning of year	(233)	.....	(7)	(7)
Fund equity (deficit) at end of year	(7)	.....	(7)	(7)

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1986–88

[In thousands of dollars]

	1986	1987	1988
Revenue:			
Patient care	49,800	52,200	58,500
Grants	104	121	150
Other	3,932	3,174	3,364
Total revenue	53,836	55,495	62,014
Operating expenses:			
Personal services	68,567	71,600	73,533
Contractual services	8,759	12,600	13,521
Materials and supplies	13,564	14,125	14,690

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1986–88—Continued

[In thousands of dollars]

	1986	1987	1988
Operating expenses—Continued			
Energy, communications, and other	5,918	3,700	4,300
Depreciation	3,779	3,800	3,900
Total operating	100,587	105,825	109,944
Income (loss) before operating transfers	(46,751)	(50,330)	(47,930)
Operating transfers in (out) general fund	48,350	50,930	47,930
Net income (loss)	1,599	600	.....
Fund equity (deficit) at beginning of year	(8,660)	(7,061)	(6,461)
Fund equity (deficit) at end of year	(7,061)	(6,461)	(6,461)

PERSONNEL

The Committee recommends 37,392 in authorized positions. Of this number, 36,006 will be financed from the general fund, 1,288 will be financed from the Water and Sewer Enterprise Fund, 94 from the Lottery and Charitable Games Enterprise Fund, and 4 from the Cable Television Enterprise Fund.

The following table summarizes the recommended authorized positions:

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS

Activity	Authorized for 1987	Net increase	1988 request	House allowance	Senate recommendation
Governmental direction and support:					
Council of the District of Columbia	165	6	171	171	171
District of Columbia Auditor	18	.....	18	18	18
Office of the Mayor	39	-9	30	30	30
Office of the Executive Secretary	34	-4	30	30	30
Office of the Inspector General	27	.....	27	27	27
Office of Communications	11	.....	11	11	11
Office of Intergovernmental Relations	13	23	36	36	36
Office of the City Administrator/ Deputy Mayor for Operations	28	.....	28	28	28
D.C. Office of Personnel	384	34	418	418	418
Department of Administrative Services	493	.....	493	493	493
Office of the Deputy Mayor for Finance	5	.....	5	5	5
Office of the Budget	51	-4	47	51	51
Office of Financial Management	293	4	297	297	297
Department of Finance and Revenue	570	-3	567	567	567
Board of Elections and Ethics	34	.....	34	34	34
Office of Campaign Finance	14	-2	12	12	12
Public Employee Relations Board	4	.....	4	4	4

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1987	Net increase	1988 request	House allowance	Senate recommendation
Governmental direction and support—Continued					
Office of Employee Appeals	24	.....	24	24	24
D.C. Retirement Board	10	.....	10	10	10
Total, governmental direction and support	2,217	+45	2,262	2,266	2,266
Economic development and regulation:					
Deputy Mayor for Economic Development	8	12	20	20	20
Office of Planning	76	6	82	82	82
Department of Housing and Community Development	108	32	140	140	140
Department of Employment Services	203	32	235	235	235
Office of Business and Economic Development	47	.....	47	47	47
Office of International Business	.....	5	5	5	5
Minority Business Opportunity Commission	18	3	21	21	21
D.C. Housing Finance Agency	(18)	(2)	(20)	(20)	(20)
Board of Appeals and Review	1	.....	1	1	1
Board of Equalization and Review	2	.....	2	2	2
Department of Consumer and Regulatory Affairs	851	34	885	885	885
Public Service Commission	68	11	79	79	79
Office of People's Counsel	15	1	16	16	16
Commission on Licensure to Practice the Healing Arts	11	−11	.....	.....	.....
Total, economic development and regulation	1,408	125	1,533	1,533	1,533
Public safety and justice:					
Metropolitan Police Department	4,598	204	4,802	4,802	4,802
Fire Department	1,871	67	1,938	1,938	1,938
Court of Appeals	79	2	81	81	81
Superior Court	1,057	57	1,114	1,114	1,137
Court System	71	1	72	72	72
Office of the Corporation Counsel	213	15	228	228	228
Public Defender Service	(120)	(3)	(123)	(123)	(123)
Pretrial Services Agency	69	.....	69	69	69
Department of Corrections	3,005	333	3,338	3,338	3,338
Board of Parole	40	65	105	105	105
National Guard	25	6	31	32	31
Office of Emergency Preparedness	34	9	43	43	43
Commission on Judicial Disabilities and Tenure	2	.....	2	2	2
Law Revision Commission	3	.....	3	3	3
Criminal Justice Plans and Analysis	20	.....	20	20	20
Total, public safety and justice	11,087	759	11,846	11,847	11,869
Public education system:					
Board of Education	9,545	972	10,517	10,517	10,517
University of the District of Columbia	1,365	.....	1,365	1,365	1,365
D.C. School of Law	.....	(65)	(65)	(65)	(65)
Educational Institution Licensure Commission	5	1	6	6	6

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1987	Net increase	1988 request	House allowance	Senate recommendation
Public education system—Continued					
Public Library	444	18	462	462	462
Commission on the Arts and Humanities	11	3	14	14	14
Total, public education system	11,370	994	12,364	12,364	12,364
Human support services:					
Department of Human Services	3,524	1,783	5,307	5,307	5,307
Department of Recreation	566	36	602	602	602
Office on Aging	16	4	20	20	20
Office of Human Rights	51	3	54	54	54
Office of Latino Affairs	7	7	14	14	14
Commission for Women	6	2	8	8	8
D.C. Energy Office	10	.....	10	10	10
Total, human support services	4,180	1,835	6,015	6,015	6,015
Public works: Department of Public Works	1,901	38	1,939	1,939	1,959
Total, general fund	32,163	3,796	35,959	35,964	36,006
Water and Sewer Enterprise Fund:					
Department of Public Works—Utility administration	1,288	.....	1,288	1,288	1,288
Washington aqueduct	(275)	.....	(275)	(275)	(275)
Total, Water and Sewer Enterprise Fund	1,288	.....	1,288	1,288	1,288
Lottery and Charitable Games Enterprise Fund—Lottery and Charitable Games Control Board	94	.....	94	94	94
Office of Cable Television	4	.....	4	4	4
Total, enterprise funds	1,386	.....	1,386	1,386	1,386
Grand total, general fund and enterprise fund	33,549	3,796	37,345	37,350	37,392

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of $114,178,000 for fiscal year 1988 for the various departments, agencies, and activities funded by this appropriation. This is an increase of $5,921,000 from fiscal year 1987.

A comparative summary by agency follows:

GOVERNMENTAL DIRECTION AND SUPPORT

	Appropriation, 1987	Budget estimates, 1988	House allowance	Committee recommendation
Council of the District of Columbia	$7,055,000	$7,514,000	$7,514,000	$7,514,000
District of Columbia Auditor	689,000	689,000	689,000	689,000
Advisory Neighborhood Commissions	1,072,000	1,172,000	1,172,000	1,172,000
Executive Office:				
Office of the Mayor	2,005,000	1,688,000	1,688,000	1,688,000
Office of the Executive Secretary	2,431,000	2,035,000	2,035,000	2,035,000
Office of the Inspector General	1,293,000	1,388,000	1,388,000	1,388,000
Office of Communications	471,000	532,000	532,000	532,000
Office of Intergovernmental Relations	671,000	2,081,000	2,081,000	2,081,000
Office of the Deputy Mayor for Operation/City Administrator	1,151,000	1,187,000	1,187,000	1,187,000
Office of Personnel	14,584,000	16,260,000	16,260,000	16,260,000
Department of Administrative Services	30,264,000	32,116,000	32,116,000	32,116,000
Office of the Deputy Mayor for Finance	210,000	222,000	222,000	222,000
Office of the Budget	1,954,000	1,979,000	2,016,000	2,016,000
Office of Financial Management	17,524,000	17,392,000	17,392,000	17,392,000
Department of Finance and Revenue	21,007,000	21,616,000	21,616,000	21,616,000
Board of Elections and Ethics	2,385,000	2,727,000	2,727,000	2,727,000
Office of Campaign Finance	1,032,000	948,000	948,000	948,000
Public Employee Relations Board	253,000	261,000	261,000	261,000
Office of Employee Appeals	1,112,000	1,152,000	1,152,000	1,152,000
District of Columbia Retirement Board	754,000	763,000	763,000	763,000
Council of Governments	335,000	364,000	364,000	364,000
Admission to Statehood	100,000	150,000	150,000	
D.C. Commission on Baseball	55,000	55,000	55,000	55,000
Total	108,407,000	114,291,000	114,328,000	114,178,000

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends $7,514,000 and 171 positions for the Council of the District of Columbia. This is an increase of $459,000 and six positions over the fiscal year 1987 budget.

The Council exercises its legislative responsibilities through 10 standing committees. The Council reorganized and reduced the standing committees from 11 to 10 and increased the oversight responsibilities of the remaining 10 committees. Proposed legislation is referred to an appropriate committee where all data collection, hearings, analysis and other related activities are conducted.

The increased funding requested for fiscal year 1988 will be to fund six additional staff positions. Three of the positions will be assigned to provide administrative support to Council committees with increased oversight responsibilities, and three to provide administrative and constituent service support to the office of three council members. The staff resources of the eliminated committee were reallocated to provide administrative support to various committees of the Council and to provide partial funding for the requested new positions.

The increased funding is also requested to expand the Council's automated system capacity to allow all offices of the Council access to its legislative and D.C. Code data bases and to provide the committees with expanded research capacity. Funds have also been requested for the increased cost of telephone service, printing of the Council's annual report, maintenance and repair of automobiles assigned to the Council, physical office improvements, and increase of out-of-city travel and postage.

DISTRICT OF COLUMBIA AUDITOR

The requested appropriation for fiscal year 1988 is $689,000 and 18 positions. This is the same amount and number of positions appropriated for fiscal year 1987. This appropriated request will maintain the current level of service. The D.C. Auditor is required to audit the accounts and operations of the D.C. government annually and certify revenue assumptions underlying budgetary and financial actions.

ADVISORY NEIGHBORHOOD COMMISSIONS

The amount requested for fiscal year 1988 is $1,172,000. That is a $100,000 increase over fiscal year 1987. The commissions have the responsibility for advising the District government on matters of public policy and issues as planning, transportation, social services, health, safety, and sanitation, especially as they relate to their respective Neighborhood Commission areas. The 37 chartered ANC's, which are made up of 323 single-member districts, serve as a liaison between the District government and the community. The increased funding is to meet the inflationary operating cost of the advisory neighborhood commissions.

OFFICE OF THE MAYOR

The fiscal year 1988 appropriated request for the Office of the Mayor is $1,688,000 and 30 positions, a net decrease of $317,000 and 9 positions from the fiscal year 1987 level.

The Mayor, as chief executive officer of the D.C. government, has overall responsibility for the implementation of programs and the administration of District agencies. The Mayor interacts with state, national and international representatives of both government and private sector businesses.

The net decrease of $317,000 and the nine positions for fiscal year 1988 is due to the realignment of policy and legislative services. The Office of Policy and Program Evaluation and the Office of Boards and Commissions have been transferred to the Office of Intergovernmental Relations and an administrative support position has been transferred to the Office of the Secretary to help staff a newly created administrative unit.

Two positions are requested to carry out the administrative objectives and responsibilities of the Mayor's office.

The Mayor and the Council are establishing a new "Official Representational Fund" within the Office of the Secretary which will replace the "Ceremonial Fund" in the Office of the Mayor. Therefore, the ceremonial funds are being transferred out to the Office of the Secretary.

OFFICE OF THE SECRETARY

The Committee recommends the full budget request of $2,035,000 and 30 positions for fiscal year 1988. This is a net decrease of $396,000 and four positions below the fiscal year 1988 budget level.

The Office of the Secretary serves as the administrative and logistical staff support to the Mayor and the immediate executive offices of the Mayor. The Office of the Secretary consists of two main entities, the Secretarial and the Archival and Records Management Unit.

OFFICE OF THE INSPECTOR GENERAL

The sum of $1,388,000 and 27 positions is recommended for the inspector general. This is an increase of $95,000 over the fiscal year 1987 budget.

The Office of the Inspector General is reponsible for the prevention and detection of fraud, abuse, waste, and mismanagement in the programs and operations of the D.C. government.

The increased funding is requested to annualize the cost of six positions approved in the fiscal year 1987 budget, provide staff training to meet the requirements of the D.C. Procurement Practices Act of 1985, fund the 1.5-percent pay adjustment effective September 27, 1987, and meet within-grade requirements. The fiscal year 1988 budget will maintain the current level of service as provided in fiscal year 1987.

OFFICE OF COMMUNICATIONS

The Committee recommends the sum of $532,000 and 11 positions for the fiscal year 1988 budget. This amount is an increase of $61,000 over fiscal year 1987 with no change in positions.

The Office of Communications, formerly the Office of the Press Secretary, has the responsibility of coordinating and disseminating official information to the news media and the public.

The fiscal year 1988 budget request will enhance the quality and flow of information to the public and the executive offices, departments, and agencies.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The Committee recommends the full fiscal year 1988 budget request of $2,081,000 and 36 positions for the Office of Intergovernmental Relations. This amount is an increase of $1,410,000 and 23 positions over the fiscal year 1987 budget.

This office is responsible for controlling on behalf of the Chief Executive all matters relating to legislation both within the Council of the District of Columbia and the Congress of the United States, for

liaison with the White House, Federal agencies and with governments in the metropolitan area.

The fiscal year 1988 budget reflects the transfer-in of the Office of Policy and Program Evaluation, the Office of Boards and Commissions, Office of Documents and Administrative Issuance and the transfer-in of a staff position from the Office of the Secretary. Three new positions and support cost are requested to establish an Office of Education which will be responsible for coordinating and monitoring the interagency educational services provided by the various District agencies and postsecondary training. Other increases include funding the 1.5-percent pay adjustment, effective September 27, 1987, within-grade requirements, supplies, and communication costs.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The sum of $1,187,000 and 28 positions are recommended for the fiscal year 1988 budget for the City Administrator/Deputy Mayor for Operations. This amount is an increase of $36,000 over the fiscal year 1987 budget. This amount will enable the office to maintain the current level of services as provided the previous year and provide for the 1.5-percent pay adjustment, effective September 27, 1987, and within-grade requirements.

The City Administrator/Deputy Mayor for Operations is the primary official designated to exercise the powers and duties of the Mayor during the Mayor's absence. He is also responsible for overseeing the operations and programs of the major operating departments.

OFFICE OF PERSONNEL

The Committee recommends the requested budget of $16,260,000 and 418 positions. This amount is an increase of $1,676,000 and 34 positions over the fiscal year 1987 budget. The nonappropriated funding of $36,000 remains at the same level as fiscal year 1987.

The appropriated budget request includes funding for the transfer of the personnel and labor relations programs from St. Elizabeths Hospital to the District government, effective October 1, 1987.

The Committee's allowance includes funds for within-grade requirements, the 1.5-percent pay adjustment, and the increased cost of telephone services.

The nonappropriated funding is received from the U.S. Park Police and the U.S. Secret Service rendered by the Police and Firefighters Retirement and Relief Board.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Department of Administrative Services is responsible for providing support services to District operating agencies.

The Committee recommends $32,116,000 and 493 positions for fiscal year 1988. This is an increase of $1,852,000 over fiscal year 1987.

Additional resources will enable the department to provide contract opportunities through increased advertising of District contracts and to

acquire office automation equipment. The 1.5-percent pay adjustment and increased costs for telephone services and communication, are provided for in this funding.

OFFICE OF DEPUTY MAYOR FOR FINANCE

The sum of $222,000 and five positions is recommended for the Deputy Mayor for Finance Office. This amount is a $12,000 increase over the fiscal year 1987 budget.

The increase will be used to offset the 1.5-percent pay adjustment, within-grade requirements, maintenance of data processing equipment, printing, and postage.

A primary mission of the Deputy Mayor for Finance is to maintain a coordinated financial management system to budget, collect, provide expenditure control and properly account for billions of dollars annually.

OFFICE OF THE BUDGET

The sum of $2,016,000 and 51 positions is recommended for the fiscal year 1988 budget. This amount is $37,000 and four position above the budget request and the same as the House. One additional position and $37,000 will be used to hire a person for the Legislative Affairs Unit to meet increasing workload requirements. The Office is responsible for development and administration of the District of Columbia operating and capital budgets. The Office will absorb the 1.5-percent pay adjustment and within-grade requirements.

OFFICE OF FINANCIAL MANAGEMENT

A total of $17,392,000 and 297 positions is recommended for the Office of Financial Management for fiscal year 1988.

This Office is responsible for operating the central accounting office; operating, maintaining and improving the financial management system; administering the centralized pay and retirement system; operating the Districtwide computer center; administering the treasury management program; developing, implementing and monitoring accounting policies and systems applicable to District agencies.

The fiscal year 1988 appropriated budget request will enable the agency to continue to undertake improvements and modifications to the financial management system. They will perform annual audits of St. Elizabeths Hospital and purchase a laser printer for applications and technology now available after the installation of the two mainframes.

DEPARTMENT OF FINANCE AND REVENUE

The fiscal year 1988 request is for $21,616,000 and 567 positions. This amount reflects an increase of $609,000 above and three authorized positions below the 1987 budget level.

The Office is responsible for administering and enhancing the District's tax law; conducting research on revenue sources and alternative tax systems; advising the Mayor and District Council on tax policy,

programs, and revenues; and recording deeds and other written instruments affecting a person's right, title, or interest in real or personal property in the District of Columbia.

The Committee recommendation provides funding to enhance the revenue-generating capacity of the Department and the automation of its functions. The most significant program proposed is the phasing in of optical scanning and microfilming of tax-related documents. With the additional resources, the Department will be able to generate an estimated $2,025,000 in fiscal year 1988 and $2,800,000 thereafter. Also funded are the advertising, printing, and postage needed to implement the recently enacted Homestead Housing Preservation Act and a senior citizen property relief program. Funding is also provided for a portion of the 1.5-percent pay adjustment and within-grade requirements.

BOARD OF ELECTIONS AND ETHICS

The Committee recommendation for the Board is for $2,727,000 and 34 positions. This is an increase from fiscal year 1987 of $342,000. The Board of Elections and Ethics is charged with administering and enforcing the election laws of the District of Columbia.

The recommended amount will allow the Board to purchase new equipment to support poll workers and staff training. It will finance three elections scheduled during fiscal year 1988: the Board of Education General Election in November 1987, the Presidential Primary in May 1988, and the Council Primary in September 1988.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends $948,000 and 12 positions for fiscal year 1988. This amount is a decrease of $84,000 and two positions below the fiscal year 1987 budget.

The Office of Campaign Finance is responsible for administering and enforcing District laws pertaining to campaigns for elected officials, and conflict of interest and financial disclosure by public officials.

The fiscal year 1988 appropriated budget request provides increased funding for the 1.5-percent pay adjustment, within-grade requirements, communications costs for newly installed FMS terminals, and gasoline costs for the office's vehicles.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee recommendation for the Board is for $261,000 and four positions, an increase of $8,000 over the fiscal year 1987 budget.

The increased funding is requested for professional attorney's fees associated with the increase in the number of agency decisions being appealed to the superior court by the affected parties. Funding is also provided for the 1.5-percent pay adjustment and for within-grade requirements.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends $1,152,000 and 24 positions for fiscal year 1988. This is an increase of $40,000 over fiscal year 1987. The Office may hear any employee appeal of an agency decision affecting a performance rating, reduction in force, grievance, erroneous payment, privacy, or classification matter. Appeals may be heard by a three-member panel constituting a quorum.

The fiscal year 1988 appropriated budget request maintains the current level of services. Increased funding is requested for the 1.5-percent pay adjustment and within-grade requirements.

D.C. RETIREMENT BOARD

The Committee recommends a total of $763,000 and 10 positions for the District's Retirement Board. This is an increase of $9,000 over fiscal year 1987. This amount will include the cost to cover the 1.5-percent pay adjustment and within-grade requirements.

The General Fund amount will not substantially increase until total expenditures represent a 20–80 split of the net administrative cost to the total administrative cost.

The Retirement Board controls and manages the retirement funds for police officers, firefighters, judges, and teachers. It also certifies the contributions required of the District and Federal governments and of employees covered by the Retirement Reform Act, Public Law 96–122.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The Committee recommends $364,000 for the fiscal year 1988 budget. This is an increase of $29,000 over fiscal year 1987.

The Metropolitan Washington Council of Governments is the cooperative association of the 16 major cities and counties in the metropolitan area.

ADMISSION TO STATEHOOD

The Committee has included no funds for the Statehood Commission and the Statehood Compact Commission, instead of $150,000 as allowed by the House.

D.C. COMMISSION ON BASEBALL

The Committee recommends $55,000 for the fiscal year 1988 budget. This is the same level as fiscal year 1987.

The D.C. Commission on Baseball, established pursuant to D.C. Law 5–112, dated September 26, 1984, is responsible for assisting and advising the Council and the Mayor regarding the establishment of a professional baseball team in the District. The goals of this endeavor are to enhance tourism, business development, job opportunities, entertainment, and revenues.

The Commission, consisting of nine members, is to submit a final comprehensive report to the Council summarizing the activities and

findings of the Commission and providing specific recommendations as to the establishment of a professional baseball team, no later than September 26, 1987.

Economic Development and Regulation

The fiscal year 1988 budget request is for $140,467,000. This amount is an increase of $11,507,000 from fiscal year 1987.

Following is a tabulation of the allocated funds by agency or department:

ECONOMIC DEVELOPMENT AND REGULATION

Activity	Appropriation, 1987	Budget estimates, 1988	House allowance	Committee recommendation
Office of the Deputy Mayor for Economic Development	$710,000	$1,518,000	$1,518,000	$1,518,000
Office of Planning	3,564,000	3,614,000	3,614,000	3,614,000
Department of Housing and Community Development	39,939,000	44,098,000	44,098,000	44,098,000
Housing pay-as-you go capital	2,000,000			
Department of Employment Services	34,512,000	39,072,000	39,072,000	39,072,000
Office of Business and Economic Development	5,830,000	6,055,000	6,055,000	6,055,000
Office of International Business		434,000	434,000	434,000
Minority Business Opportunity Commission	870,000	1,045,000	1,045,000	1,045,000
Housing Finance Agency	2,390,000	3,338,000	3,338,000	3,338,000
Board of Appeals and Review	50,000	50,000	50,000	50,000
Board of Equalization and Review	159,000	225,000	225,000	225,000
Department of Consumer and Regulatory Affairs	34,034,000	35,718,000	35,718,000	35,718,000
Public Service Commission	3,351,000	3,885,000	3,885,000	3,885,000
Office of the People's Counsel	1,087,000	1,415,000	1,415,000	1,415,000
Commission on Healing Art Licensure	464,000			
Total	128,960,000	140,467,000	140,467,000	140,467,000

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The Committee recommends $1,518,000 for the Office of the Deputy Mayor for Economic Development and 20 positions. This is the same as the budget request and the House allowance.

These amounts represent an increase of $808,000 and 12 positions over the amount provided in fiscal year 1987. This increase will establish an Office of Banking and Financial Institutions, pursuant to D.C. Law 6–107. This office will be responsible for regulating and chartering banks and other financial institutions organized to do business in the District. The office is also responsible for planning and initiating community development and investment projects in targeted wards of the city, in addition to providing financial services to the public in a nondiscriminatory manner that fosters the development and revitalization of housing and commercial corridors in underserved neighborhoods.

The Deputy Mayor for Economic Development is also charged to develop a comprehensive and cohesive economic development strategy.

To fulfill this mandate the Committee recommends funds to implement development zones in wards 6, 7, and 8. The developemnt zones are designed to encourage commercial and residential growth in targeted areas by providing financial assistance, tax incentives and targeted social services.

OFFICE OF PLANNING

The Committee recommends $3,614,000 for the Office of Planning along with 82 positions, an increase of 6 over the number of staff and $50,000 in fiscal year 1987. This is the same as the House allowance and the budget request.

Increases are recommended to implement the comprehensive plan as required by D.C. Law 5–187. The office also provides administrative support to the Zoning Commission and Board of Zoning Adjustment.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

For the Department of Housing and Community Development the Committee recommends $44,098,000 and 140 positions. This is the same as the House allowance, the budget request and an increase of 32 positions and $4,159,000 over the fiscal year 1987 appropriated level.

The Committee recommends funds requested to establish the new Housing Finance for Elderly Dependent and Disabled [HOFEDD] Program. This program expects to serve the elderly, the mentally and emotionally handicapped, the homeless, and those whom by reason of illness, handicap, or legal status require either group living facilities, special facilities not available through normally financed housing programs, or for related reasons that fall outside of categories of housing clients for whom financing is available. The District expects to provide 150 units of housing for this special population in fiscal year 1988.

Funds are also provided for a Public Housing Maintenance Training Center where employees and residents will be trained to address routine maintenance problems, including mechanical and electrical malfunction, as well as, carpentry repairs. The Resident Maintenance Program is designed to promote jobs and self-sufficiency for public housing residents. Residents will perform mostly grounds maintenance and janitorial services, thereby allowing full-time maintenance staff to perform more difficult maintenance tasks. The recommended amounts also include funds for the Skill Trades Staff Program. This program is designed to assist the District in retaining skilled professionals in the various trades.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends $39,072,000 and 235 positions for the Department of Employment Services for fiscal year 1988. This is an increase of 32 positions and $4,560,000 over the fiscal year 1987 appropriated level. The recommended amount is the same as requested in the budget and the House allowance.

The increases over the current year are principally to offset reductions in Federal and other sources of funds. Overall the Department will have available to it $74,155,000 and 775 positions, from all sources. This is an increase of $2,087,000 and one position from the total in fiscal year 1987.

The fiscal year 1988 plan calls for assistance to an additional 3,650 persons. A new special initiative for 12 to 13 year olds will provide personal and occupational enrichment to 2,500 junior high school students to better prepare them for the Youth Employment Act programs, and the general job market. In addition, the Committee recommends funds to support 11,660 job opportunities for youth under the Summer Youth Employment Program. The In-School Program will support 2,650 high school juniors and seniors with part-time work experience. The Out-of-School Program will provide year-round work for 800 youths between the ages of 16 and 24. On-the-job training will be provided to 1,600 persons 18 years and above by the Adults-With-Dependents Program, and the Training/Retraining Program will serve an estimated 2,035 persons 16 years and older. The Special Temporary Employment Program [STEP] will provide transitional work and special placement services for 400 exoffenders.

These and the WIN Program, Single Mothers Are Resources Too [SMART] Program provide services to District residents. Other increases will fund the 1.5-percent pay adjustment, within grade increases, and support costs for equipment and supplies.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The Office of Business and Economic Development [OBED] is responsible for stimulating, creating, and attracting new employment opportunities; undertaking industrial development initiatives to provide employment centers; developing commercial projects in neighborhood commercial corridors and in the central business district that can benefit from revitalization efforts. OBED is also charged with attracting and retaining business; promoting tourism and delivering management and technical assistance to small business on behalf of the District of Columbia.

For these activities the Committee recommends $6,055,000 and 47 positions in fiscal year 1988, the same as the budget request and the House allowance.

OFFICE OF INTERNATIONAL BUSINESS

The Committee recommends $434,000 for the new Office of International Business. This is the same as the House allowance and the budget estimate.

The new agency is responsible for creating new employment opportunities, increasing the District's tax base, and stimulating the overall economy by attracting foreign businesses and governments, international financial institutions and Fortune 500 companies with overseas operations to the District. The office is also responsible for promoting tour-

ism and encouraging and assisting small local, and minority businesses capable of exporting their goods and services.

MINORITY BUSINESS OPPORTUNITY COMMISSION

The Committee recommends a total of $1,045,000 for the Minority Business Opportunity Commission [MBOC] for fiscal year 1988. These funds will support a staff level of 21, an increase of 3, above the current level. The amount included is the same as the budget request and the House allowance. Increases will provide resources to assist in handling increased workloads of certifying increased numbers of minority firms, compliance investigations, and counseling individual firms.

D.C. HOUSING FINANCE AGENCY

The Committee recommends $3,338,000 for the Housing Finance Agency. The agency is a legally separate corporate instrumentality of the D.C. government, which issues tax-exempt bonds. The proceeds from these bonds are used to assist in financing affordable homeownership and rental housing to low- and moderate-income District residents.

This amount is the same as the budget estimate and the House allowance.

BOARD OF APPEALS AND REVIEW

The Committee recommends one position and $50,000 for the Board of Appeals and Review. The Board is the administrative agency that provides the final remedy for aggrieved citizens appealing decisions resulting from citations for housing code violations on multiple unit buildings and residential rental property issued by the Department of Consumer and Regulatory Affairs.

This amount is the same as the House allowance and the budget request.

BOARD OF EQUALIZATION AND REVIEW

The Committee recommends $225,000 and two positions for the Board of Equalization and Review. This is the same as the amount requested in the budget and the House allowance.

The board is responsible for ensuring that real property in the District is assessed at 100 percent of its estimated market value and that comparable properties are assessed at comparable valuations. Increases are sought to assist with the increasing appeals caseload.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends $35,718,000 and 885 positions for the Department of Consumer and Regulatory Affairs [DCRA]. This is the same as the budget request and the House allowance. It is an increase of $1,684,000 and 34 positions above the fiscal year 1987 appropriated amount.

DCRA is the major regulatory agency in the District. It is charged with regulating business activities, land and building use, occupational and professional conduct and standards, rental housing and condominiums, health and social services care facilities.

Increases are due to the transfer to DCRA of the Commission on Licensure to Practice the Healing Arts, which accounts for 11 positions and $464,000 of the increase. Other new responsibilities include the Youth Residential Facilities Licensure Act and the transfer of the St. Elizabeths Hospital to the District of Columbia.

PUBLIC SERVICE COMMISSION

The Committee recommends 79 positions and $3,885,000 for the Public Service Commission. The Commission has ratemaking and other regulatory authority over the electric, gas, telephone companies, and all security transactions taking place in the District of Columbia. These amounts are the same as the budget request and the House allowance.

OFFICE OF THE PEOPLE'S COUNSEL

The Office of the People's Counsel acts as an advocate on behalf of District consumers of natural gas, electric, telephone, and taxi services in all matters affecting rates or service.

The Committee recommends the full budget request and House allowance in fiscal year 1988 of $1,415,000 and 16 positions for the office.

COMMISSION ON LICENSURE TO PRACTICE THE HEALING ARTS

Beginning with fiscal year 1988 the responsibilities and staff of the Commission have been transferred to the Department of Consumer and Regulatory Affairs.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $657,367,000 in fiscal year 1988 for the public safety and justice activities funded in this appropriation.

A comparative summary by agency follows:

PUBLIC SAFETY AND JUSTICE

Activity	Appropriation 1987	Budget estimates 1988	House allowance	Committee recommendation
Metropolitan Police Department	$160,066,000	$178,813,000	$178,813,000	$178,813,000
Fire Department	69,131,000	73,879,000	73,879,000	73,879,000
Police and fire retirement system	111,800,000	114,600,000	114,635,000	114,635,000
Judges retirement system	2,500,000	2,600,000	2,601,000	2,601,000
Court of Appeals	3,758,000	4,036,000	4,036,000	4,036,000
Superior Court	44,506,000	47,752,000	47,752,000	49,634,000
D.C. Court System	16,028,000	17,230,000	17,230,000	17,230,000
Office of the Corporation Counsel	10,137,000	11,364,000	11,364,000	11,364,000

PUBLIC SAFETY AND JUSTICE—Continued

Activity	Appropriation 1987	Budget estimates 1988	House allowance	Committee recommendation
Settlements and judgments	$6,600,000	$7,100,000	$7,100,000	$7,100,000
Public Defender Service	4,786,000	5,018,000	5,018,000	5,018,000
Pretrial Services Agency	2,367,000	2,538,000	2,538,000	2,538,000
Department of Corrections	163,230,000	179,934,000	179,934,000	181,802,000
Board of Parole	1,571,000	3,984,000	3,984,000	3,984,000
National Guard	863,000	935,000	960,000	935,000
Office of Emergency Preparedness	1,466,000	1,910,000	1,910,000	1,910,000
Commission on Judicial Disabilities and Tenure	116,000	122,000	122,000	122,000
Judicial Nomination Commission	37,000	37,000	37,000	37,000
Law Revision Commission	220,000	220,000	220,000	220,000
Office of Criminal Justice Plans and Analysis	983,000	2,259,000	2,259,000	1,509,000
Total	600,165,000	654,331,000	654,392,000	657,367,000

METROPOLITAN POLICE DEPARTMENT

The Committee recommends $178,813,000 and 4,802 positions for the Metropolitan Police Department for fiscal year 1988. This is $18,747,000 above the current year and the same as the House. It is also an increase of 204 positions.

The increase in positions represents the civilianization of 129 uniformed positions and for an increase of 75 police cadets. The reassigned uniformed personnel will support a special emphasis unit, which will target special crime problems such as narcotics sales. It will also augment the auto theft unit. These actions will reduce the heavy use of overtime in these areas.

The Metropolitan Police Department estimates that during fiscal year 1988 there will be more than 55,000 arrests, of which more than 13,000 will be for narcotics violations.

FIRE DEPARTMENT

The Committee recommends $73,879,000 and 1,938 positions for the Fire Department in fiscal year 1988. This is the same as the budget request and the House allowance, and an increase of $4,748,000 and 67 positions above fiscal year 1987.

The Fire Department operates 33 engine companies, 17 aerial ladder companies, 22 ambulances, 4 rescue squads, and 1 fire boat. In fiscal year 1988 the department plans to expand the fire cadet program by 50 cadets and will provide funds for tuition costs to provide a college degree program in emergency medicine at the University of the District of Columbia. The bill also includes 15 additional fire inspectors to increase the number of building inspections.

Several recent incidents have raised a question of public safety and commonsense decisions in the Fire Department.

In December 1986 a car entered the water from East Potomac Park. Both fireboats were on the scene in minutes and within 10 minutes of the call going in, the car was located in 20 feet of water, according to Fire Department information. However, since the DCFD does not have diving teams, it was 45 minutes before the Metropolitan Police Department team was in the water. This is far to long when the primary mission of public safety agencies is rescue, not salvage.

Another pointedly tragic event happened that same month when a Metropolitan Police officer drowned while attempting to save a suicide victim. Again the DCFD fireboat was on the scene but could offer no assistance and divers from Prince George's County were the first to respond.

Most recently, in August 1987, a helicopter with four persons on board plunged into the Washington Channel, within site of the DCFD fireboat and MPD harbor unit. These units were on the scene within minutes and again a lack of coherent diving policy met with tragic results. The police units were required to return to their port to load diving equipment, and valuable time was wasted.

The District is blessed with a much useful waterfront. The city has been a leader in preserving, developing, and encouraging people to come to the water, the annual River Fest is a prime example. Swift and effective water rescue has become absolutely essential, not only on the river waterfront but in areas that are inaccessable to the fireboats and harbor units. These areas include the Tidal Basin, the reservoirs, Kingman Lake, and some portions of the Anacostia River. In these areas one of the city's heavy duty rescue squads responds to the emergency. However, through misguided efficiencies and bureaucratic analysis important public safety concerns have been left unaddressed. The Committee is reluctant to second guess and provide direction to those who are charged with the responsibility to make such decisions, however when recent events do not spur action, and concern was internally expressed about the adequacy of water rescue as early as December 1984 with no subsequent action, there is little choice.

Therefore, the Committee directs that the Fire Department take immediate steps to implement a program to insure that two qualified divers and equipment are procured, trained, available, and operational not later than January 1, 1988, for each of the four rescue squads and fireboat 1 and fireboat 2. The Committee expects to receive a progress report not later than November 15, 1987, on the status of this directive.

The Committee is informed that the cost of necessary equipment is approximately $10,000 and believes that this sum can be accommodated within the sums provided. However, the Committee would consider a supplemental request or reprogramming if such actions are necessary.

POLICE AND FIRE RETIREMENT SYSTEM

The Committee recommends $114,635,000 for the Police and Fire Retirement System. This is the same as the House allowance and $35,000 above the budget request. This amount will support 1,890 retirees, 2,210 disability retirees, and 1,378 survivors on the rolls.

The increase is for interest lost because the city withheld funds under its interpretation of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99–177, aproved December 12, 1985). The city was subsequently required to pay the Retirement Board but did not include interest in its payment.

JUDGES RETIREMENT SYSTEM

The Committee recommends $2,601,000 for the Judges Retirement Fund. This is the same as the House allowance and $1,000 above the requested amount. The recommended allowance consists of $2,000,000 in net pay-as-you-go (gross benefit payments less active judges' retirement contributions), and $600,000 for amortization/inflation. Also included is $1,000 for interest lost because the city withheld funds under its interpretation of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99–177, approved December 12, 1985). The city was subsequently required to pay the Retirement Board but did not include interest in its payment.

COURT OF APPEALS

The Committee recommends $4,036,000 for the Court of Appeals of the District of Columbia. This is the same as the budget request and the House allowance, and $278,000 above the fiscal year 1987 level. An increase of 2 positions, to a total of 81, is also recommended.

The increase is made up of $178,000 for mandatory salary-related increases; $49,000 for two positions for case management programs; $33,000 to provide funding for maintennace of new equipment, contractual services (Westlaw), and for moving and renovations; and $38,000 for additional equipment required for automated systems and filing. These increases are partially offset by a reduction of $20,000 in nonrecurring expenses.

SUPERIOR COURT

The Committee recommends $49,634,000. Included in the Committee recommendaton is $678,000 to establish a mandatory arbitration program in the D.C. Superior Court. This program was recommended by the National Center for State Court's final report on the D.C. courts—delay reduction project. This program will provide that all cases under $20,000 should be submitted to mandatory arbitration with a right of *de novo* appeal.

The amount recommended includes $46,000 and two positions to monitor the impact of the proposed sentencing guidelines, as well as one position for a deputy administrative officer. For increased data processing, the Committee has included $95,000 for contracted programming, and $90,000 for the purchase of hardware and software to increase staff productivity. A total of $99,000 is included for 10 new word processors in the report writing division of social services. These will replace equipment that is 8 years old. The division prepares approximately 800 reports per month.

The Committee has restored to the Superior Court budget $840,000 for the juvenile justice initiatives. The Council had transferred these funds to the Office of Criminal Justice Plans and Analysis [OCJPA], an agency with no experience in program administration, and $90,000 to the Department of Human Services. The Committee feels that the Superior Court is the more appropriate location for these initiatives, as was originally proposed in the mayor's budget submission. Of the total amount $234,000 is for screening and expanding diversion programs, $356,000 for intensive probation, $150,000 for family counseling, and $100,000 for contracted services.

The bill also contains $250,000 as recommended by the Council for payments of $25 per day for volunteer mediators participating in the court's multidoor dispute resolution program.

The Committee is aware of the court's initiative in utilizing an extremely cost-effective pilot program as an alternative to incarcerating juvenile offenders. Under this program, university students under the supervision of the probation division tutor, counsel, and assist these young people in a structured setting. The Committee urges the court to make use of these initiatives.

D.C. COURT SYSTEM

The Committee recommends $17,230,000 for the D.C. court system for fiscal year 1988. This is the same as the House allowance and the budget estimate.

More than 80 percent of this amount, $14,213,000, is required for Criminal Justice Act program fees. These fees are paid to private attorneys who represent indigent defendants in the D.C. courts.

One additional position is recommended, a transcript records control clerk, totaling $17,000. This will provide for a third such clerk to handle a workload that has increased 27 percent in the last 2 years.

OFFICE OF THE CORPORATION COUNSEL

For the Office of the Corporation Counsel, the Committee recommends $11,364,000 and 228 positions in fiscal year 1988. This is the same as the budget estimate and the House allowance, and an increase of $1,227,000 and 15 positions above the fiscal year 1987 level.

The increases will support the St. Elizabeths Hospital Reorganization Plan which will provide litigation support formerly provided by the U.S. attorney. It will also provide for contractual costs of both the Citizens Complaint Center and Child Abuse and Diagnostic Services.

Six additional positions are requested for the St. Elizabeths Reorganization Plan, five are for the Civil Division/Correctional Litigation Unit, and four will annualize temporary positions in the Criminal Division assigned to Medicaid fraud cases.

SETTLEMENTS AND JUDGMENTS

The Committee recommends $7,100,000 for fiscal year 1988 for the payment of settlements and judgments. This is the same as the budget estimate and the House allowance, and also an increase of 7.5 percent over the current year's level. This increase is based on an expected increase in the number and average payment required.

PUBLIC DEFENDER SERVICE

The Committee recommends $5,018,000 and 123 positions for the Public Defender Service. This is $232,000 and three positions more than the fiscal year 1987 level, and the same as the budget estimate and the House allowance.

The increased funds and positions will be used to operate a civil legal services program for the inmates at the Lorton Correctional Complex.

PRETRIAL SERVICES AGENCY

For the Pretrial Services Agency, the Committee recommends $2,538,000 and 69 positions. This is the same as the House allowance and the budget request. This agency provides for the drug testing of each arrestee brought to the superior court, they provide background information about all arrestees for use in determining eligibility for pretrial release, followup services designed to ensure that individuals granted release return to court, supervising pretrial releasees and reporting violations to the court and to the U.S. Attorney's Office, and coordinating the activities of the third-party custody organizations that serve the District.

DEPARTMENT OF CORRECTIONS

The Committee recommends $181,802,000 and 3,338 positions for the Department of Corrections. This amount is $1,868,000 above the budget estimate and House allowance. These sums will provide for the operation of 10 correctional facilities, community correctional centers, and the expense of housing D.C. Code violators in Federal Bureau of Prisons facilities. The Committee has included an additional $1,868,000 to increase the amount available to reimburse the Federal Bureau of Prisons for the cost of housing D.C. Code violators, this will make the total available $34,609,000 in fiscal year 1988. With supplemental funds provided in title II of the bill the District will have $34,063,000 in fiscal year 1987 for this purpose.

In addition, the Committee has recommended language in the bill that will delay the availability of the final $20,000,000 Federal commitment to the construction of the new prison in the District until October 1, 1988. This delay is made necessary by the unexpected location of archeological discoveries on the proposed site, which has necessitated the selection of an alternative site. The bill also contains language prohibiting any construction on the current site, adjacent to the D.C. jail, without the prior approval of the Committees on Appropriations of the

Senate and the House of Representatives. The Committee also requests the Federal Bureau of Prisons to further explore three alternative sites, the South Capitol Street site, the brickyard site, and the Fort Lincoln site, and make a recommendation to the Committee by February 1, 1988, on which site is most suitable for the type of facility the District intends to construct. At that time, it is the Committee's intent that the District seek the transfer of control of the property from the Federal Government to the city and proceed with construction.

These activities need not further delay the construction of this new facility. The 1987 construction season has been virtually lost to the requirement to perform archeological activities. With the timeframe the Committee has set out, there is no reason that actual construction cannot begin by next summer if the parties invovled recognize the importance of this undertaking and assign the appropraite priority to its furtherance. The Committee expects to be informed of the cost implications, on both the current site or any new site, of this action.

Increases are provided to support the cost of medical services contract and catastrophic medical care expenses; the cost of court-ordered compliance monitors; the cost of an operational change at the Department's dairy to comply with health code requirements; supplies and uniforms associated with position increases; and the cost of providing meals for weekender residents housed in cell block B of the old Superior Court Building.

In the conference report to accompany the District of Columbia Appropriations Act, 1987, House Report 99–1005, the conferees stated their intention that District officials meet regularly with residents of the area surrounding the proposed new prison to discuss current and future plans concerning the facility. The Committee reaffirms that intention, and further states that it should be kept informed of the dates and contents of these meetings.

The Committee also expects to receive quarterly reports on the status of prison construction progress prepared by the construction managers and contractors. These reports should include a comparison of the current schedule with the preliminary plan submitted in November 1986, and an explanation of any deviation. The report should also detail any problems encountered during the quarter as well as any potential problems envisioned and the proposed solutions. The Committee expects that potential delays in completion, cost overruns, and the like be disclosed and fully explained in the report.

In its report on the District of Columbia Appropriations Act, 1987, the Committee listed certain areas to be given priority attention. The Committee expects to receive a report by January 1, 1988, on the plans to implement those priorities during fiscal year 1988.

BOARD OF PAROLE

The Committee recommends $3,984,000 and 105 positions for the Board of Parole. This is the same as the budget request and the House allowance. These amounts are more than twice the amount of resources

available to the Board in fiscal year 1987. This substantial increase is due to the transfer of responsibility for parole supervision to the Board from the Department of Corrections.

Under the Reorganization Plan No. 2 of 1986, a total of $1,900,000 and 56 positions were transferred to the Board, effective in February 1987. In addition, the Committee recommends nine new positions to assist the Board in coping with an expected 25-percent increase in parolees during fiscal year 1988. It is anticipated that there will be 3,559 persons under parole supervision during the coming fiscal year. The Board also expects substantial increases in the number of release hearings and revocation hearings.

The new positions will strengthen the Board's financial and records management, as well as its ability to handle the expanding caseload.

NATIONAL GUARD

The Committee recommends $935,000 and 31 positions for the D.C. National Guard. This is the same as the budget estimate and $25,000 and one position less than the House allowance. The increase of six positions over the current year will enhance the Guard's ability to establish and maintain a personnel and equipment profile to meet Federal and District mobilization requirements and handle the minor improvements and repairs to the D.C. Armory.

The National Guard will also receive $125,000 from other Federal sources. The D.C. National Guard consists of 26 Army and 13 Air Force National Guard units with an authorized strength of 3,995.

OFFICE OF EMERGENCY PREPAREDNESS

The amount recommended, $1,910,000 and 43 positions, for the Office of Emergency Preparedness is the same as the budget estimate and the House allowance.

The agency provides the personnel and administration support to maintain a 24-hour Emergency Command and Control Center. It is also responsible for a computerized Citizens' Information and Referral System designed for use by citizens in all crisis situations requiring government services. This system is designed to relieve the 911 emergency telephone system of nonemergency calls, currently estimated at 45 percent of all calls to 911.

Nine additional positions will staff the Executive Command and Communications Center and support the Citizens' Information and Referral System.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends $122,000 for the Commission on Judicial Disabilities and Tenure for fiscal year 1988. This is the same as the House allowance and the budget estimate.

JUDICIAL NOMINATION COMMISSION

The Committee recommends the full budget request for the Judicial Nomination Commission in fiscal year 1988, $37,000. The Commission is responsible for selecting and recommending nominees to the President to fill judicial vacancies in the D.C. court system.

D.C. LAW REVISION COMMISSION

The Committee recommends $220,000 and three positions for the 17-member Law Revision Commission. This is the same amount as requested and contained in the House allowance.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The Committee recommends $1,509,000 for the Office of Criminal Justice Plans and Analysis, along with 20 positions.

In addition to the above full-time permanent positions, the Office requested and the Committee recommends 14 temporary full-time positions to implement the new Criminal Justice Information System. This system will merge selected data collected by all criminal justice agencies regarding persons processed by the District's criminal justice system in order to have one central data bank of information.

PUBLIC EDUCATION SYSTEM

A total of $570,594,000 is recommended for fiscal year 1988 for the operation of the public education system of the District of Columbia.

A comparative summary by agency follows:

PUBLIC EDUCATION SYSTEM

Activity	Appropriation 1987	Budget estimates 1988	House allowance	Committee recommendation
Board of Education	$386,406,000	$412,517,000	$412,517,000	$413,567,000
Schools Pay-as-you-go capital	8,000,000			
Teachers' Retirement and Annuity Fund	58,800,000	62,300,000	62,318,000	62,318,000
University of the District of Columbia	68,861,000	71,667,000	71,667,000	71,667,000
District of Columbia School of Law		2,100,000	2,100,000	2,100,000
Educational Institution Licensure Commission	237,000	351,000	351,000	351,000
Public Library	16,646,000	17,047,000	17,047,000	17,047,000
Commission on the Arts and Humanities	2,368,000	3,544,000	3,544,000	3,544,000
Total	541,318,000	569,526,000	569,544,000	570,594,000

BOARD OF EDUCATION (PUBLIC SCHOOLS)

The Committee recommends $413,567,000 and 10,517 positions for the D.C. Board of Education in fiscal year 1988. This is an increase of $26,361,000 and 972 positions over 1987, and is $1,050,000 above the budget request and the House allowance. The public schools estimates 87,160 students in the coming school year.

Recommended increases will cover costs associated with the expansion of full-day prekindergarten programs, the reduction of pupil/teacher ratios at the elementary and secondary levels, the purchase of up-to-date textbooks, the teacher incentive program, a computerized management system for school-based management, and partial absorption of programs previously funded from Federal sources. It is anticipated that these funds will permit the D.C. public schools to reduce classroom size in mathematics and English for secondary students; reduce prekindergarten, kindergarten, first- and second-grade pupil/teacher ratios to 20:1; and expand the gifted and talented educational programs, and specialized staff for the special education students housed in State schools.

The Committee has included $800,000 to expand the Public Schools Foundation ACCESS Program. ACCESS is a partnershp between the D.C. Department of Human Services, D.C. Department of Employment Services, U.S. Department of Labor, and the D.C. Public Schools. This program provides high school students with skills to obtain entry level career employment. Students receive training through seminars, on-the-job training, internships, and direct assistance from volunteer mentors. Job opportunities are provided in both the private and public sector. The Committee believes that this program has the potential to be an excellent model for other programs around the Nation. The Committee wants to be kept informed of the programs progress and efforts to disseminate this information to other school districts.

The Committee has provided $600,000 directly to the foundation and $200,000 upon the receipt of an equal amount in private sector contributions.

The Committee has included $250,000 for the initial planning phase of a joint D.C. Public Schools-Catholic University of America state-of-the-art communications facility in the District that is dedicated to the production of high quality educational and community service programming, audio and video tapes. This facility will be focused on the needs of the District of Columbia. The community will participate in program design and production. This facility will be known as the Federal City Communications Center and will be located at CUA. The goal of the center is to assist minority and disadvantaged students from the neighborhoods of the District with various social and educational needs. This project has been endorsed by the Mayor, Superintendent Floretta McKenzie, and Council member Hilda Mason.

The Committee is pleased to note the improvement in many areas of the public school system. Total school attendance stands at 90.3 percent for the 1985–86 school year, that is up from 88.2 percent 3 years ago. The Committee is also encouraged to note the recent results of District students in the comprehensive test of basic skills, as noted in the following table:

COMPARATIVE RESULTS FROM THE COMPREHENSIVE TEST OF BASIC SKILLS

Year	Grade level			
	3	6	9	11
1978	3.1	5.3	7.5	
1980	3.5	6.1	7.5	
1982	3.8	6.4	8.3	9.2
1984	4.1	7.1	8.9	9.6
1986	4.1	7.1	9.4	10.0
1986 national average	3.8	6.8	9.8	11.8

The Committee does not, nor does the school board, believe that this is the end of efforts to improve comprehensive test scores, but it is an encouraging interim report.

The Committee is also encouraged by information that last year D.C. high school graduates earned $6.8 million in postsecondary scholarships, and that since 1983 postsecondary scholarships for D.C. high school graduates has quadrupled.

PUPIL MEMBERSHIP

The number of students in the District's public school system is expected to total 87,160 for the 1987–88 school year, an increase of 755 students above the enrollment for 1986–87. The following table shows annual pupil membership statistics from 1969–70 to the 1987–88 estimates:

PUPIL MEMBERSHIP, 1969–70 THROUGH 1987–88

Date	Enrollment	Change
October:		
1969	145,584	
1970	142,857	- 2,727
1971	139,650	- 3,207
1972	136,783	- 2,867
1973	132,438	- 4,345
1974	128,389	- 4,049
1975	126,568	- 1,821
1976	122,586	- 3,982
1977	116,595	- 5,991
1978	113,858	- 2,737
1979	106,156	- 7,702
1980	99,225	- 6,931
1981	94,425	- 4,800
1982	91,105	- 3,320
1983	88,843	- 2,622
1984	87,397	- 1,446
1985	87,092	- 305
1986	86,405	- 687
1987	87,160	+ 755

TOTAL RESOURCES

A total of $459,863,000 in operating funds will be available for the District's public schools during fiscal year 1988 from the following sources:

Total resources

Item	*Amount*
Operating expenses:	
Appropriation recommended in bill	$413,567,000
Federal grants	43,098,000
Private and other funds	3,198,000
Total operating expenses	459,863,000

TEACHERS' RETIREMENT AND ANNUITY FUND

The Committee recommends $62,318,000 for payment to the teachers' retirement and annuity fund. This fund provides payments to teachers retired under the Disability and Service Retirement Program and for survivor benefits and refund payments of retirement contributions made by teachers leaving the retirement program before attaining retirement eligibility. This amount is $18,000 more than the budget request and the same as the House allowance. Also included is $18,000 for interest lost because the city withheld funds under its interpretation of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99–177, approved December 12, 1985). The city was subsequently required to pay the Retirement Board but did not include interest in its payment.

In fiscal year 1988 these payments will be made to an estimated 2,720 retirees, 619 disability retirees, and 309 survivors.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends $71,667,000 and 1,365 positions for the University of the District of Columbia in fiscal year 1988. This is the same as the House allowance and the budget estimate.

The university is in the process of implementing a comprehensive management plan. It is the goal of this plan to reduce administrative costs and reallocate these savings to meet instructional needs. The first phase of the plan, implemented in fiscal year 1987, has resulted in a net savings of approximately $1,800,000. However, there continues to be $8,000,000 in unmet needs related to accreditation.

In fiscal year 1988 the university will proceed with the second phase of the plan in which it will identify critical unmet needs and the means for meeting those needs through implementation of an instructional plan, an early retirement program, and potential increases.

The university offers 137 academic programs, including 6 certificate programs, 44 associate degree programs, 68 baccalaureate, and 17 masters degrees programs in the sciences, liberal arts, career, and professional studies.

The Committee has become aware of the plight of the Association for the Study of Afro-American Life and History, Inc., founded by Dr. Carter G. Woodson in 1915. The association publishes the Journal of Negro History and the Negro History Bulletin. It has come to the Committee's attention that the association requires approximately $200,000 to print back issues of each publication. The Committee hopes that the university, in cooperation with other District departments and

agencies, such as the Commission on Arts and Humanities, can seek ways to be helpful to the association in achieving its goal.

D.C. SCHOOL OF LAW

The Committee recommends $2,100,000 and 65 positions for the new D.C. School of Law. In addition the school is expected to receive a total of $777,000, to support another 10 positions, from Federal and other sources for a total budget of $2,877,000.

It has been stated that the Antioch School of Law student body is 91 percent non-District residents. This is understandable since Antioch has been a national law school, affiliated with Antioch University in Ohio, however, the new D.C. School of Law will be a local public institution that will draw its students from the local community. The District Council received testimony that 90 percent of the political science graduates from the University of the District of Columbia will go on to law school, and that a local public law school will be very attractive to these students. It should also be noted that D.C. Law 6–177 provides for preferential tuition for District residents. However, the Committee notes that there are a number of law schools in the Washington, DC, area which are capable of handling the present demand. Howard University, for example, which receives extensive Federal subsidies, could be adversely affected by the increased competition for graduates. Howard is currently working to increase its posture among area universities and the Committee reserves the right to re-evaluate any future request based upon this impact.

Some have stated that the American Bar Association [ABA], which accredits law schools, would not approve a transfer of accreditation from Antioch to the new school. Whether they would or not remains to be seen, however, the Committee would point out that, according to information provided to the Committee, in 1969 the ABA approved the transfer of accreditation from Chicago Kent College to the Illinois Institute of Technology; and that in 1979 ABA approved the transfer of the law school and its accreditation from Lewis University to Northern Illinois University. The Committee wishes to note that Antioch has always been fully accredited, and in fact was the only law school to gain full ABA accreditation before graduation of its first class, and that the history of the Antioch-ABA relationship has been one of cooperation. The Committee remains concerned, however, over the ABA's position that the schools accreditation should be withdrawn if the schools' deficiencies are not corrected, as it would be for any other school.

D.C. Law 6–177, providing for the establishment of the D.C. Public School of Law, limits the annual subsidy to $3,000,000. It has been suggested that this is inadequate, and that it will require $10,000,000 to open an accredited law school. First, that may be true of a totally new institution, however, the D.C. School of Law will for all intents and purposes be a continuation of the Antioch School of Law. Second, the $3,000,000 cap on subsidy payments, when combined with revenues from tuition and grants, is well within the average cost of running a law

school according to ABA data. In information provided to the Council, the D.C. School of Law budget for fiscal year 1988 is estimated to be $3,500,000. This is made of $1,400,000 in estimated revenue, and a $2,100,000 subsidy. The Supplemental Appropriations Act, 1987, Public Law 100–71, requires the interim Board of Governors to submit a report by October 1, 1987, that will include an estimate of the budgetary needs of the school for the next 5 years. The Committee expects that the $3,000,000 annual subsidy will be adequate. The Committee does not intend to consider additional sums.

The Committee is also aware of an agreement, signed July 10, 1987, between the Mayor, the Council chairman, and the chairman of the Council Committee on Educaton and Libraries, in which the Mayor agrees to provide leadership in identifying and securing an appropriate permanent facility for the public law school. The Committee reaffirms the stipulation of that agreement which conditions opening of the new school on the approval by the UDC Board of Trustees, if the school becomes a part of the University of the District of Columbia. The agreement also calls for the Mayor to assist in identifying and securing an appropriate permanent facility for the law school. The Committee expects the Mayor to do so at the earliest possible date. In addition, the Council agreed to promote amendments, which would require the acceptance of the University of the District of Columbia [UDC] Board of Trustees, to D.C. Law 6–177 which would call for the personnel of the Antioch to be strongly considered for positions with the D.C. School of Law; that the University of the District of Columbia take over the law school now; that the Board of Governors of the law school be subordinate to the UDC Board of Trustees; that for a period of 2 or 3 years the law school would be considered a separate control center within the university, and that no reprogramming of funds between the law school and UDC shall be permitted without approval through the normal reprogramming process. The Committee expects that the provisions of this agreement will be adhered to by the signatories, and will not be modified or abandoned without prior notice to the Committee.

The Committee expects that with the establishment of the new D.C. School of Law, that the focus of any clinical programs would give high priority to the needs of the poor and indigent population of the District of Columbia.

EDUCATIONAL INSTITUTION LICENSURE COMMISSION

The Committee recommends $351,000 and six positions for the Educational Institution Licensure Commission. The commission is responsible for licensing and regulating private, postsecondary degree-granting institutions, proprietary and vocational institutions, and private elementary and secondary institutions, and approving courses for veterans' education benefits.

The amount recommended is the full amount requested and the same as the House allowance.

PUBLIC LIBRARY

The Committee recommends $17,047,000 and 462 positions for the D.C. Public Library. This is an increase of $401,000 and 18 positions over the fiscal year 1987 amount provided. These amounts are the same as the budget request and the House allowance.

Additional resources will be used to meet the increasing demand for service at the Martin Luther King Memorial Library, acquiring and cataloging more books, and opening the new Shephard Park Branch Library.

COMMISSION ON ARTS AND HUMANITIES

For the Commission on the Arts and Humanities the Committee recommends a total of $3,544,000 in fiscal year 1988. This sum is the same as the House allowance and the budget request. Also recommended are 14 positions.

The recommended amount will enable the commission to increase the average grant amount in the Major Institutions Program, expand the Murals Program, Artist-in-Education Program, and the Comprehensive Arts Development Program. Funds are also included for the Children's Museum and cultural and artistic groups in wards 7 and 8.

HUMAN SUPPORT SERVICES

The Committee recommends a total of $696,787,000 and 6,015 positions, an increase of $42,472,000 and 1,835 positions over fiscal year 1987 for the agencies and departments under the human support services appropriation title.

A comparative summary follows:

HUMAN SUPPORT SERVICES

Activity	Appropriation 1987	Budget estimates 1988	House allowance	Committee recommendation
Department of Human Services	$541,241,000	$578,855,000	$578,739,000	$579,961,000
DHS pay-as-you-go capital	298,000			
Department of Recreation	27,663,000	31,215,000	31,215,000	31,215,000
Office on Aging	10,350,000	12,638,000	12,638,000	12,638,000
D.C. General Hospital	50,930,000	47,930,000	47,930,000	47,930,000
Unemployment compensation	3,207,000	2,940,000	2,940,000	2,940,000
Disability compensation	13,800,000	14,700,000	14,700,000	14,700,000
Office of Human Rights	1,473,000	1,620,000	1,620,000	1,620,000
Office of Latino Affairs	1,911,000	1,939,000	1,939,000	1,939,000
Commission for Women	204,000	274,000	274,000	274,000
Energy Office	3,238,000	3,570,000	3,570,000	3,570,000
Total	654,315,000	695,681,000	695,565,000	696,787,000

DEPARTMENT OF HUMAN SERVICES

A total of $579,961,000 and 5,307 positions are recommended in the bill for the programs and activities operated by the Department of Human Services. This amount is $1,106,000 above the budget request

and $1,222,000 above the House. The Committee has restored a reduction of $202,000 for hiring new positions and agreed to the addition of $86,000 for the Office of the Chief Medical Examiner, as passed by the House.

The Committee understands that these funds will be used to increase Office salaries, if authorized by the Mayor and Council. The Committee notes that the Chief Medical Examiner position has been filled by someone in an acting capacity since 1982, principally because of a low authorized salary. In recent years, the deputy medical examiner positions have experienced a high turnover rate due to the salary structure. The Committee concurs in the House request for quarterly reports on efforts to fully staff this Office.

The Committee is concerned that the well-documented factors which contribute to the high infant morbidity rate in the District of Columbia significantly increase the risk of deafness. In order to further assist District efforts in this important area, to identify and serve these infants. The Committee has included funds to support an early identification project, and expects the District to give careful consideration to a proposal of Operation Volta, conducted by the Alexander Graham Bell Association for the Deaf.

Effective intervention programs require a team approach actively involving the parent, physician, and the educator. This program will expand the District's efforts in this area and provide a program that can be replicated in other population centers with high-risk individuals.

The Committee is aware of the important work performed by the District's Crisis Resolution Service [CRS], and the important part that it plays in the final mental health reorganization plan. In addition to this service there are other volunteer suicide hotline services in the metropolitan area that, according to District officials, provide much needed supplement to the publically funded CRS. The Committee is aware of the important contribution of these private not-for-profit volunteer suicide hotline services, such as the Samaritans of Washington. According to information available to the Committee, suicide in the Washington area is higher than the national average and includes a disturbingly large number of young persons. Calls to Samaritans are completely confidential which eliminates the widespread fears of contacting authorities or governmental agencies. For this reason it is important that the District supplement its services with financial support for these groups. The Committee intends that the District give careful consideration to the request from Samaritans for $30,000.

The department is organized into five major units: executive direction and support, Commission of Social Services, Medicaid/medical charities, Commission of Public Health, and the newly established Commission on Mental Health.

The fiscal year 1988 appropriated budget request included funding for the implementation of a comprehensive mental health system under Public Law 98–621, St. Elizabeths Hospital and D.C. Mental Health Service Act, and the Mayor's Reorganization Plan No. 3 of 1986. These

mandates transfer the authority for care of St. Elizabeths Hospital patients to the District of Columbia on October 1, 1987. Among the major services funded by the requested increase are: a transition to a community-based mental health system; expanded youth services programs for compliance with the "Jerry M." consent decree; a new 52 bed intermediate care facility at D.C. Village, for St. Elizabeths outplacements; expanded mental health services to youths within the new Commission on Mental Health; increased training, housing, and educational services related to the prevention and treatment of AIDS; an expanded job skills enhancement program designed to provide employment skills to public assistance recipients; a new multimodality drug abuse clinic and expanded emergency assistance services to cover expected growth in program costs.

The Committee is aware of the wide disparity between the estimates of the cost of necessary renovations at St. Elizabeths Hospital. District officials put the cost of code compliance, repairs to make transition buildings usable, lead paint and asbestos removal, and site and utility work at a total of $84,300,000. Federal officials have allocated $26,800,000 in their planning. The Federal Government must turn over to the District operational buidings that meet D.C. building code requirements in all respects. The Committee directs that District officials continue to pursue these funds with Federal officials and be prepared to report to the Committee in time for hearings on the fiscal year 1989 budget.

The Committee directs the Commissioner on Mental Health to establish a pilot project providing housing and supportive services to enable mentally disabled mothers to live with their infants. The program should include a one-time grant to purchase and renovate housing that will be used to house mothers served by the mental health system and their children for at least 10 years after the date of purchase.

The program should also include an annual payment to be awarded by the Commissioner each year for a period of 3 years to a nonprofit organization experienced in providing residential services to populations of mentally disabled women, to operate the housing and provide supportive services, including psychiatric and psychosocial services as well as parenting education and vocational rehabilitation.

Finally, a study of the program and its results, evaluating both the psychiatric status of the mother and the developmental status of the infant, should be prepared and submitted annually.

DEPARTMENT OF RECREATION

The sum of $31,215,000 and 602 positions are recommended for the department activities during fiscal year 1988. The department develops and provides a comprehensive recreation program for all residents of the District from preschoolers to senior citizens.

The Committee's recommendation continues the department's effort to enhance its programs. The department will not receive Federal funds in fiscal year 1988. They are expected to receive private funds from the United Planning Organization for the 20 neighborhood planning councils, and from Coca Cola Bottling Co.

OFFICE ON AGING

The fiscal year 1988 budget request for the Office on Aging is $12,638,000 and 20 positions. This amount is an increase of $2,288,000 and four positions over the fiscal year 1987 budget.

The Office on Aging was created to develop a comprehensive system of health and social services for the District's elderly and to administer the provisions of the Older Americans Act, Public Law 89–73.

The increased appropriation for fiscal year 1988 is to develop and expand essential and life support programs to preserve the elderly's functional independence and to prevent their premature institutionalization.

D.C. GENERAL HOSPITAL

The sum of $47,930,000 is requested for the fiscal year 1988 budget for D.C. General Hospital. This amount is a decrease of $3,000,000 below the fiscal year 1987 level. This $3,000,000 decrease is due to improved revenue collections that the hospital has been experiencing over the last several fiscal years.

The D.C. General Hospital Commission was established by D.C. Law 1–134, to insure that any D.C. resident needing medical care and unable to obtain it elsewhere, can be treated and if necessary, admitted to the hospital, and to insure that he will receive efficient, economical, quality hospital care and services. No District resident will be refused care because he is unable to pay.

UNEMPLOYMENT COMPENSATION FUND

The sum of $2,940,000 is requested for the unemployment compensation fund for fiscal year 1988. This amount is a decrease of $267,000 below the fiscal year 1987 budget. The decrease is due to the continued stability in the District's work force and the moderate growth in the labor market.

DISABILITY COMPENSATION FUND

The Committee recommends $14,700,000 for the disability compensation fund for fiscal year 1988. This amount is an increase of $900,000 over fiscal year 1987.

The disability compensation funds are provided for District government employees who are injured on the job with workers' compensation, permanent and temporary disability compensation, burial expense in case of death, compensation for surviving dependents, and where practicable vocational rehabilitation.

OFFICE OF HUMAN RIGHTS

The fiscal year 1988 budget request is for $1,620,000 and 54 positions, an increase of $147,000 and 3 positions over fiscal year 1987.

The office reviews, approves, and monitors equal employment opportunities provided by contractors with contracts totaling $10,000 or more,

and the affirmative action plans of all District departments and agencies. The office also has the authority to enforce affirmative action by banks, savings and loans associations, and the cable television industry.

OFFICE OF LATINO AFFAIRS

The budget request for the Office of Latino Affairs for fiscal year 1988 is $1,939,000 and 14 positions, an increase of $28,000 and 7 positions over fiscal year 1987.

The agency is required to carry out planning, coordination, and monitoring activities to ensure that the full range of education, employment, health and social services available to District residents are made equally available to the Latino community.

The appropriated budget request provides increased funding and positions to enhance the agency's ability to provide technical assistance for programs monitored by the Office of Latino Affairs under the Latino initiative begun in fiscal year 1987. Other increases include funding for the 1.5-percent pay adjustment and within grade requirements.

COMMISSION FOR WOMEN

The fiscal year 1988 budget request is for $274,000 and eight positions, an increase of $70,000 and two positions above the fiscal year 1987 budget request. The budget request will enable the commission to maintain its activities and continue its goal of improving the status of women in the District.

The commission functions to improve the economic status of women and their families through legislative initiatives; community-based forums; policy dialogs and roundtable discussions; public testimonies; debates; and educational conferences on socioeconomic issues. The commission provides an avenue for women's groups and organizations to coordinate efforts around specific issues important to women's roles in society and initiates and conducts programs to improve the status of women in the District of Columbia.

ENERGY OFFICE

An appropriation of $3,570,000 and 10 positions is recommended for the Energy Office in fiscal year 1988.

The Energy Office was established by D.C. Law 3–132, the Office of Energy Act of 1980, to coordinate the energy activities occurring in the District of Columbia. The office prepares energy plans, identifies energy issues, prepares energy supply and demand forecasts, develops energy emergency contingency plans, and participates in various proceedings before the Public Service Commission.

The fiscal year 1988 appropriated budget includes additional funding for the expanded Energy Bank Program, which will enable the office to install energy conservation measures in 115 additional District homes, thus providing a more long-term solution to the energy needs in these households. Funds will also be used for the communications costs in administering over 20 programs and maintenance of computer equipment.

PUBLIC WORKS

The Committee recommends a total of $215,615,000 and 1,959 positions for the activities to be funded under this account during fiscal year 1988.

A comparative summary by agency follows:

PUBLIC WORKS

Activity	Appropriation 1987	Budget estimates 1988	House allowance	Committee recommendation
Department of Public Works	$102,012,000	$101,635,000	$101,635,000	$105,888,000
Public works pay-as-you-go capital		4,000,000	4,000,000	4,000,000
Washington Metropolitan Area Transit Commission	86,000	86,000	86,000	86,000
Washington Metropolitan Area Transit Authority	98,500,000	101,500,000	101,500,000	101,500,000
School transit subsidy	4,150,000	4,141,000	4,141,000	4,141,000
Total	204,748,000	211,362,000	211,362,000	215,615,000

DEPARTMENT OF PUBLIC WORKS

The Committee's recommendation is $105,888,000 and 1,959 positions, an increase of $3,876,000 above the fiscal year 1987 budget and $4,253,000 and 20 positions above the House allowance.

Taxicab Commission.—The Committee has included $1,589,000 for the new D.C. Taxi Commission. This Commission began operation in April 1987 and includes 12 commissioners and 20 staff persons. Taxicabs represent a major component of the region's public transportation system including over 11,000 licensed cabs within the metropolitan area, according to the Greater Washington Board of Trade. District cabs represent 83 percent of that total, according to the same source. Improvement of taxi service in the Nation's Capital should be a major priority of the Commission.

The Committee directs that the Commission work with the Washington Metropolitan Area Transit Commission, the Board of Trade, the Metropolitan Washington Airports Authority, and other regional administrative and regulatory bodies to create a truely integrated regional taxi system. The goal of this effort is to reduce consumer confusion by providing a system that offers a standard rate for travel throughout the region, regardless of the origin or destination of the trip. The Committee is aware of the difficulty of this undertaking but notes that regional cooperation has been effective in instances where such cooperation worked to the benefit of the entire region. It is not the Committee's intent that the entire burden for cooperation rest solely with the District's Taxi Commission, and requests that the Commission report to the Committee on its efforts to achieve regional cooperation, and the results of those efforts. The Committee should be immediately notified of any problems that arise.

The Committee expects that the new Commission will address issues including the frequency of taxicab inspection, age of vehicles used as cabs, condition of heating and air-conditioning systems, and the cleanliness of vehicles. With regard to the last item, the Commission should consider a plan that would require taxicabs to be washed and vacuumed every few days. A system of fees or a portion of the fare rate could be used to offset these expenses. The Commission should also consider providing for a uniform color code, as is done in other cities, for taxicabs, so that they will be more easily identified. It may also be useful to provide for each taxicab to be radio equipped to provide drivers with greater security and better service to all areas of the District.

The Committee also intends that certain standards be established concerning the drivers. It should be noted at the outset that many taxicab drivers approach their responsibilities in a professional manner and generally perform a valuable service to the residents and visitors to the District. It is important that drivers in the District present an acceptable appearance, be familiar with the taxicab geography of the area, and, while it is useful for some taxicab drivers to be conversant in other languages, they should be able to demonstrate an understanding of English. Drivers should be periodically tested on these points.

The Committee recognizes that taxicab fares will undoubtedly rise as a result of efforts to improve service, however the Committee believes that, as long as increased fares are coupled with better service to all parts of the District, the increases will be accepted.

Snow removal equipment.—On February 20, 1987, the Committee held a hearing into the metropolitan areas' response into the snow emergencies that struck the Nation's Capital on January 22 and 25, 1987. On January 22 Federal employees where sent home early, and on January 26 the Federal Government was closed down.

The paralyzing nature of these storms is rare in the region, the storms of January 1987 are the third largest in 100 years, however, the areas response to them must be improved. At the hearing the Committee learned that while there was communication between Federal, District, and WMATA officials during the initial storm, cooperation and joint decisionmaking was lacking. Different jurisdictions relied on, and based their decision on, conflicting weather reports from different sources.

The Committee is pleased to note the actions taken by the Mayor, WMATA, and the Office of Personnel Management, along with the Council of Governments, in an attempt to avoid these problems in the future. Information provided subsequent to the hearing shows that 50 percent of the trucks and 72 percent of the spreaders are beyond their useful life. Therefore, the Committee has included $2,664,000 to purchase new snow removal equipment, including 20 spreaders, 12 dump truck spreaders, 2 motor graders, 6 front-end loaders, 100 plows, a fuel tanker, 20 four-wheel drive utility trucks with snow plows and radios, and 160 additional sets of tire chains. This equipment will not only enhance the District's ability to keep its main streets open during snowfalls, but will aid in clearing side streets so that residential streets are passable.

The Committee expects that the District will keep this equipment in operating condition, and will replace it as needed without further assistance from the Federal Government. The Committee further expects that the District will review its snow removal policies and develop a more effective plan prior to the winter season.

The Department of Public Works, established pursuant to Reorganization Plan No. 4 of 1983, is responsible for maintaining the District's physical infrastructure, collecting and disposing of solid waste, administering motor vehicle regulations, and maintaining all of the District's vehicles and equipment except for the Department of Police, Fire, and Corrections.

The top priority program in 1988 is to provide increased resources for streets and alley cleaning throughout the District.

PAY-AS-YOU-GO CAPITAL PROJECTS

The Committee recommends $4,000,000 for replacement and maintenance of the existing Department of Public Works fleet.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee recommends the full requested appropriation of $86,000 for the commission for fiscal year 1988.

The commission administers and carries out the delegated powers of the Washington metropolitan area regulation compact. The compact confers upon the commission jurisdiction over the regulation and improvement of specified transportation within the metropolitan area.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The sum of $101,500,000 is recommended for fiscal year 1988. This amount is an increase of $3,000,000 over the fiscal year 1987 budget level. The fiscal year 1988 nonappropriated budget is $4,683,000, a decrease of $1,561,000 or 25 percent below the anticipated fiscal year 1987 level.

The responsibility of the transit authority includes the planning and construction of a 103 mile Metrorail system, the establishment of recommended fares; and the determination of funding sources for the various programs. During fiscal year 1988 the authority is expected to provide over 250,000,000 Metrorail and Metrobus passenger trips in the Washington metropolitan area.

SCHOOL TRANSIT SUBSIDY

The fiscal year 1988 budget request for the school transit subsidy is $4,141,000, a decrease of $9,000 from fiscal year 1987. This program provides a subsidy for reduced fare transportation of school children who use Metrobus or Metrorail for educationally related transportation.

During fiscal year 1988 the student ridership on Metrobus will decline slightly because more students will be traveling on Metrorail.

Washington Convention Center Fund

The Committee recommends $6,758,000 for the Washington Convention Center in fiscal year 1988. This amount is an increase of $497,000 over fiscal year 1987.

The requested funding of $6,758,000 will finance the difference between the convention center's estimated fiscal year 1988 operating revenue of $5,500,000 and its spending needs of $12,258,000. The primary objective for fiscal year 1988 will be to: (1) increase operating revenue and maximize profits, especially from food service concessions; and (2) to implement a comprehensive maintenance and building improvements program to enable the center to adequately meet the increased client demands.

Repayment of Loans and Interest

The Committee recommends approval of the budget request of $220,905,000 for fiscal year 1988. This allowance is $16,391,000 above the 1987 appropriation.

The repayment of loans and interest provides funds for cash outlays for debt service on the District's long-term borrowing to finance capital project expenditures, a portion of the amortized cost for private hospitals and St. Elizabeths Hospital construction.

Repayment of General Fund Deficit

The Committee recommends that a total of $11,032,000 be budgeted to help reduce the general fund deficit. As of September 30, 1986, this accumulated deficit stood at $224,881,000. The recommended amount is $10,150,000 more than the budget request and the amount appropriated by the House.

The District has made significant progress in eliminating this deficit in recent years. and this level will continue that progress.

Short-Term Borrowings

The Committee recommends approval of $3,750,000 for interest on short-term borrowings. These funds will be used to pay interest as well as costs incurred in issuing short-term revenue anticipation notes which will allow the District government to meet its seasonal cash flow needs.

Optical and Dental Benefits

The Committee recommends approval of $1,489,000 for vision and dental care benefits for nonunion D.C. government employees and their dependents.

Energy Adjustments

The bill includes a reducton of $1,200,000 to the energy object class 30a, as requested.

CAPITAL OUTLAY

The total request of $277,220,000 is recommended for the city's fiscal year 1988 Capital Improvements Program. This allowance includes $269,862,000 and 81 projects to be funded from the general fund and $7,358,000 and 3 projects from the water and sewer enterprise fund.

A brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Projects financed by the water and sewer enterprise fund are described under the water and sewer enterprise fund portion of the report. The following tabulation summarizes the amounts requested and recommended by general categories:

CAPITAL IMPROVEMENTS PROGRAM

Activity	Estimate	Recommended	Increase/ decrease
Public building construction:			
Office of the Secretary	$1,750,000	$1,750,000	$1,750,000
Department of Administrative Services	24,000,000	24,000,000	24,000,000
Department of Housing and Community Development	51,272,000	51,272,000	51,272,000
Office of Business and Economic Development	8,000,000	8,000,000	8,000,000
Metropolitan Police Department	5,500,000	5,500,000	5,500,000
Fire Department	2,936,000	2,936,000	2,936,000
Courts	500,000	500,000	500,000
Department of Corrections	15,475,000	15,475,000	15,475,000
Public schools	26,919,000	26,919,000	26,919,000
University of the District of Columbia	12,819,000	12,819,000	12,819,000
School of Law	500,000	500,000	500,000
Commission on Arts and Humanities	250,000	250,000	250,000
Department of Human Services	19,000,000	19,000,000	19,000,000
Department of Recreation	3,335,000	3,335,000	3,335,000
D.C. General Hospital	10,600,000	10,600,000	10,600,000
Department of Public Works (governmental)	27,123,000	27,123,000	27,123,000
Total, public building construction	209,979,000	209,979,000	209,979,000
Department of Public Works (transportation)	47,323,000	47,323,000	47,323,000
Department of Public Works (environmental)	1,160,000	1,160,000	1,160,000
Washington Metropolitan Area Transit Authority	11,400,000	11,400,000	11,400,000
Total, general fund	269,862,000	269,862,000	269,862,000
Water and sewer enterprise fund:			
Department of Public Works (utility)	7,358,000	7,358,000	7,358,000
Total, water and sewer enterprise fund	7,358,000	7,358,000	7,358,000
Total, capital outlay	277,220,000	277,220,000	277,220,000

PUBLIC BUILDING CONSTRUCTION

Office of the Secretary.—The Committee recommends approval of $1,750,000 for renovation of a District-owned garage for records storage.

Department of Administrative Services.—The requested appropriation of $23,000,000 for purchase of the North and South Potomac Buildings and $1,000,000 for repairs to the North and South Potomac Buildings have been approved.

Department of Housing and Community Development.—The Committee recommends approval of $3,300,000 for the scattered sites rehabilitation program, $3,100,000 for the vacant unit renovation program, $4,000,000 for the rehabilitation of the Valley Green apartments, $3,200,000 for public housing general improvements, $7,500,000 for the comprehensive modernization of the Ellen Wilson apartment complex, $14,500,000 for the comprehensive modernization of the Greenleaf Garden townhouses, $5,100,000 for the comprehensive modernization of the James apartments, $5,572,000 for the comprehensive modernization of the Eastgate Gardens townhouses complex, and $5,000,000 to construct the infrastructure (rights-of-way and utilities accesses) for the development of Camp Simms.

Office of Business and Economic Development.—The bill includes $1,700,000 for priority neighborhood revitalization, $4,000,000 for commercial center construction assistance, $2,000,000 for employment center construction assistance, and $300,000 for the arts inducement project.

Metropolitan Police Department.—The request of $5,500,000 to complete the acquisition of two AMDAHL 5840 central processing units (mainframe computers) is approved.

Fire Department.—The requested appropriation of $1,936,000 to replace eight over-aged fire trucks and $1,000,000 to make major repairs and improvements to fire stations and other facilities have been approved.

D.C. Courts.—The Committee recommends $500,000 to provide for general improvements in all court buildings.

Department of Corrections.—The Committee recommends $2,500,000 for the conversion of the minimum security facility at Lorton to a medium security facility, $1,200,000 to complete mechanical, electrical, and heating improvements at the central facility, $5,225,000 to renovate those facilities cited for safety code violations in the ACLU civil action case No. 86-2128 at the Occoquan complex, $1,250,000 to upgrade the sewage treatment plant located in southern Fairfax County, VA, $1,000,000 for general capital improvements at the Lorton reservation, and $4,300,000 to complete the academic and vocational facilities at Lorton.

Public schools.—The Committee recommends $26,919,000 for 11 projects. Included in this allowance are $1,232,000 for roof replacements, $2,500,000 for boiler replacements, $1,750,000 for window replacements, $1,750,000 for door replacements, $2,269,000 for 26 room conversions, and $6,000,000 to address land and building improvements. Also recommended by the Committee are $5,054,000 for air-condition-

ing replacements and expansions, $3,669,000 for erosion control at 17 schools, $275,000 for the design costs of the Sharpe Health School, $420,000 to evaluate possible sites for an administration building, and $2,000,000 to replace obsolete vehicles to meet safety requirements.

Language is included in the bill authorizing the Board of Education to enter into contracts directly for the 11 projects rather than relying on the Department of Public Works.

University of the District of Columbia.—The requested appropriation of $2,770,000 to provide underground parking for phase III of the Van Ness Campus, $2,689,000 for architectural barrier removal, at all university occupied government-owned buildings, $6,495,000 for the design and project management of the campus which will house the two colleges scheduled for permanent downtown location, $815,000 for the replacement of open-space modular partitions to enclose faculty and student administrative offices, and $50,000 for an assessment of its security system have been approved.

Public School of Law.—The Committee recommends $500,000 to repair, rehabilitate or modify the building in which the School of Law will be housed.

Commission on the Arts and Humanities.—The Committee recommends $250,000 for the public arts fund to be used for the purchase, creation, and installation of visual art in public places.

Department of Human Services.—The bill includes $280,000 for architectural barrier removal, $2,000,000 for general renovations at various facilities, $1,220,000 for mechanical and electrical renovations at several clinics and a shelter for homeless men, $1,500,000 for plumbing renovations, and $14,000,000 for general renovations at St. Elizabeths Hospital.

Department of Recreation.—The Committee recommends $610,000 for the installation of an elevator in the Guy Mason Recreation Center, $699,000 for the rehabilitation of the Hardy Recreation Center, $400,000 for rehabilitation of the Upshur Recreation Center swimming pools, $265,000 for the renovation of the fieldhouses at the Congress Heights and Sherwood playgrounds, $361,000 for the renovation of the Brentwood playground, and $1,000,000 for partial renovations of recreation grounds and buildings where a complete renovation of a center is not necessary.

D.C. General Hospital.—The Committee recommends $10,600,000 for the ambulatory and critical care facility.

Department of Public Works (governmental facilities).—The Committee recommends approval of $27,123,000 for seven projects as follows: $560,000 for the emergency mechanical, electrical, and structural renovation project, $413,000 for facility modifications that eliminate barriers that impede access to government buildings by handicapped persons, $5,000,000 for asbestos abatement, $6,200,000 for replacement of electrical equipment which has been generally surveyed and found to contain polychlorinated biphenyls [PCB's], $1,000,000 to upgrade the capital improvement library for drawings of buildings, roads, maps, plats, and specifications, $250,000 for preliminary engineering studies for various

District-wide construction and rehabilitation activities, and $13,700,000 for improvements at the Robert F. Kennedy Memorial Stadium.

Department of Public Works (Transportation)

The Committee recommends approval of $47,323,000 for 15 projects requested by the Department which expects to receive $56,631,000 in Federal grants for a total budget request of $103,954,000. Included in the allowance are $150,000 for a bridge rehabilitation and replacement study, $500,000 to support the District's share of the transportation electrical systems improvements project, $1,500,000 to install an 800-megahertz trunked two-way radio system, $700,000 for the highway aid matching fund, and $1,000,000 for downtown street improvements project. The Committee also recommends $2,000,000 for local street improvements, $350,000 for traffic safety improvements, $200,000 for Metro betterments, $7,415,000 for bridge replacement and rehabilitation, $17,956,000 for the resurfacing of streets and highways, $500,000 for the neighborhood area street improvements project, $700,000 for the roadside improvements project, $6,112,000 for the roadway upgrading project, $3,240,000 for the roadway reconstruction project, and $5,000,000 for the acquisition of major equipment.

Department of Public Works (Environmental Facilities)

The Committee recommends approval of $500,000 to rehabilitate 15 stormwater pumping stations and $660,000 for the replacement and extension of the storm sewer system.

Washington Metropolitan Area Transit Authority

The Committee recommends $11,400,000 for the District's share of Metrorail construction.

Summary of Capital Improvements Program Recommendations by Project

The following tabulation sets forth by project the District's capital improvement program as recommended in the bill:

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT

Project title	1988 estimate	Recommended for 1988
PUBLIC BUILDING CONSTRUCTION		
Office of the Secretary: Renovation of garage for records storage, 1323 Naylor Court, NW	$1,750,000	$1,750,000
Department of Administrative Services:		
Acquisition of North and South Potomac Buildings, 613 G Street and 614 H Street, NW	23,000,000	23,000,000
Repairs to North and South Potomac Buildings, 613 G Street and 614 H Street, NW	1,000,000	1,000,000
Total, Department of Administrative Services	24,000,000	24,000,000
Scattered sites rehabilitation program, District-wide	3,300,000	3,300,000
Vacant unit renovation program, District-wide	3,100,000	3,100,000
Valley Green Apartments, 3916 Wheeler Road, SE	4,000,000	4,000,000
Public housing general improvements, District-wide	3,200,000	3,200,000
Ellen Wilson Apartment Complex, 6th and Eye Streets, SE	7,500,000	7,500,000
Greenleaf Gardens Complex, 201 and 203 N. Street, SW	14,500,000	14,500,000
James Apartments, 1225 N Street, NW	5,100,000	5,100,000
Eastgate Gardens Townhouse Complex, 50th, 51st, E, F, and G Streets, SE	5,572,000	5,572,000
Camp Simms development, 15th and Alabama Avenue, SE	5,000,000	5,000,000
Total, Department of Housing and Community Development	51,272,000	51,272,000
Office of Business and Economic Development:		
Priority neighborhood revitalization	1,700,000	1,700,000
Commercial center construction assistance	4,000,000	4,000,000
Employment center construction assistance	2,000,000	2,000,000
Arts Inducement Program	300,000	300,000
Total, Office of Business and Economic Development	8,000,000	8,000,000
Metropolitan Police Department: Police computer WALES system, 300 Indiana Avenue, NW	5,500,000	5,500,000
Fire Department:		
Fire apparatus replacement, various locations	1,936,000	1,936,000
Permanent improvements, various locations	1,000,000	1,000,000
Total, Fire Department	2,936,000	2,936,000
District of Columbia Courts: General improvements, all court buildings in Judiciary Square	500,000	500,000
Department of Corrections:		
Conversion of minimum security	2,500,000	2,500,000
Mechanical/electrical improvements	1,200,000	1,200,000
Code compliance, Occoquan	5,225,000	5,225,000
Sewage treatment plant upgrade	1,250,000	1,250,000
General improvements	1,000,000	1,000,000
Educational facilities improvements	4,300,000	4,300,000
Total, Department of Corrections	15,475,000	15,475,000
Public schools:		
Roof replacements at various locations	1,232,000	1,232,000
Boiler replacements at various locations	2,500,000	2,500,000
Window replacements at various locations	1,750,000	1,750,000
Door replacements at various locations	1,750,000	1,750,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1988 estimate	Recommended for 1988
PUBLIC BUILDING CONSTRUCTION—Continued		
Public schools—Continued		
Room conversions at various locations	$2,269,000	$2,269,000
General improvements, various locations	6,000,000	6,000,000
Air-conditioning replacements, various	5,054,000	5,054,000
Erosion control, various locations	3,669,000	3,669,000
Equipment	2,000,000	2,000,000
Sharpe Health School modernization, 13th and Allison Streets, NW	275,000	275,000
Administration Building site study	420,000	420,000
Total, public schools	26,919,000	26,919,000
University of the District of Columbia:		
Van Ness Campus phase III parking, 4200 Connecticut Avenue, NW	2,770,000	2,770,000
Architectural barrier removal, all university occupied, government-owned buildings	2,689,000	2,689,000
Mount Vernon Square Campus, 7th and Mount Vernon Place, NW	6,495,000	6,495,000
Heating, ventilation, air-conditioning, and partition modification, Van Ness campus, 4200 Connecticut Avenue, NW	815,000	815,000
Security system evaluation	50,000	50,000
Total, University of the District of Columbia	12,819,000	12,819,000
School of Law: Rehabilitate or modify the building in which the School of Law will be housed	500,000	500,000
Commission on the Arts and Humanities: Public arts fund	250,000	250,000
Department of Human Services:		
Architectural barrier removal, various locations	280,000	280,000
General renovations, various locations	2,000,000	2,000,000
Mechanical/electrical renovations, various locations	1,220,000	1,220,000
Plumbing renovations, various locations	1,500,000	1,500,000
St. Elizabeths general improvements	14,000,000	14,000,000
Total, Department of Human Services	19,000,000	19,000,000
Department of Recreation:		
Guy Mason Recreation Center elevator, 3600 Calvert Street, NW	610,000	610,000
Hardy Recreation Center rehabilitation, 45th and Q Streets, NW	699,000	699,000
Upshur swimming pool rehabilitation, 14th Street and Arkansas Avenue, NW	400,000	400,000
Fieldhouse rehabilitation, Congress Heights playground, Alabama Avenue and Randle Place, SE and Sherwood playground, 10th and G Streets, NE	265,000	265,000
Brentwood playground rehabilitation, 13th and Downing Streets, NE	361,000	361,000
General improvements, various locations	1,000,000	1,000,000
Total, Department of Recreation	3,335,000	3,335,000
D.C. General Hospital: Ambulatory and Critical Care Center, 19th and Massachusetts Avenue, SE	10,600,000	10,600,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1988 estimate	Recommended for 1988
PUBLIC BUILDING CONSTRUCTION—Continued		
Department of Public Works (governmental facilities):		
Emergency mechanical, electrical, and structural renovations, various locations	$560,000	$560,000
Architectural barrier modifications, various locations	413,000	413,000
Asbestos abatement, various locations	5,000,000	5,000,000
PCB contaminated equipment replacement, various locations	6,200,000	6,200,000
Department of Public Works Engineering Library, 2000 14th Street, NW	1,000,000	1,000,000
Preliminary project engineering	250,000	250,000
Robert F. Kennedy Memorial Stadium renovations, East Capitol Street and 22d Street, NE	13,700,000	13,700,000
Total, Department of Public Works (governmental facilities)	27,123,000	27,123,000
Total, public building construction	209,979,000	209,979,000
Department of Public Works (transportation facilities):		
Bridge rehabilitation and replacement study, District-wide	150,000	150,000
Transportation electrical systems improvements, District-wide	500,000	500,000
Two-way mobile radio system, District-wide	1,500,000	1,500,000
Highway aid matching fund, District-wide	700,000	700,000
Downtown street improvements, various locations	1,000,000	1,000,000
Local street improvements, District-wide	2,000,000	2,000,000
Traffic safety improvements, District-wide	350,000	350,000
Metro betterments, District-wide	200,000	200,000
Bridge replacement and rehabilitation, various locations	7,415,000	7,415,000
Roadway resurfacing, District-wide	17,956,000	17,956,000
Neighborhood area street improvements, District-wide	500,000	500,000
Roadside improvements, District-wide	700,000	700,000
Roadway upgrading, District-wide	6,112,000	6,112,000
Roadway reconstruction, District-wide	3,240,000	3,240,000
Major equipment acquisition, District-wide	5,000,000	5,000,000
Total, Department of Public Works (transportation facilities)	47,323,000	47,323,000
Department of Public Works (environmental facilities):		
Stormwater pumping station replacement and rehabilitation, various locations	500,000	500,000
Storm sewer replacement and extensions, various locations	660,000	660,000
Total, Department of Public Works (environmental facilities)	1,160,000	1,160,000
Washington Metropolitan Area Transit Authority (Metro): Metrorail	11,400,000	11,400,000
Total, general fund	269,862,000	269,862,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1988 estimate	Recommended for 1988
PUBLIC BUILDING CONSTRUCTION—Continued		
Water and sewer enterprise fund:		
Sanitary sewer replacement and extensions, District-wide	$4,500,000	$4,500,000
Watermain replacement and extensions, District-wide	2,650,000	2,650,000
Meter relocation program, District-wide	208,000	208,000
Total, water and sewer enterprise fund	7,358,000	7,358,000
Total, capital outlay	277,220,000	277,220,000

DISTRICT OF COLUMBIA ENTERPRISE FUNDS

The Committee recommends a total of $174,721,000 for the activities funded through this appropriation. This allowance is $7,863,000 below the 1987 appropriation, the same as the budget estimate and House allowance.

The following table summarizes by department and agency the amounts recommended in the bill compared with appropriations for fiscal year 1987, budget estimates for fiscal year 1988, and the House allowance:

ENTERPRISE FUNDS

Activity	Appropriation 1987	Budget estimate 1988	House allowance	Committee recommendation
Water and sewer enterprise fund:				
Utility administration	$160,647,000	$152,784,000	$152,784,000	$152,784,000
Washington Aqueduct	16,229,000	16,229,000	16,229,000	16,229,000
Total, water and sewer	176,876,000	169,013,000	169,013,000	169,013,000
Lottery and charitable games	5,458,000	5,458,000	5,458,000	5,458,000
Cable television	250,000	250,000	250,000	250,000
Total, enterprise funds	182,584,000	174,721,000	174,721,000	174,721,000

Department of Public Works (Water and Sewer Utility Administration)

The bill includes $152,784,000 and 1,288 positions in operating expenses from the water and sewer fund for the Department of Public Works—Utility Administration. This allowance reflects a decrease of $7,863,000 and same number of positions as 1987 level.

Washington Aqueduct

The Committee recommends the appropriation of $16,229,000 and 275 positions for the operations of the Washington Aqueduct which collects, purifies, and pumps potable water for the District of Columbia,

Arlington County, and approximately 40 square miles of Fairfax County. The appropriation recommended by the Committee is the same as the budget estimate and House allowance.

Capital outlay.—The Committee recommends $2,650,000 for water-main replacement and extensions, $4,500,000 for sanitary sewer replacement and extensions, and $208,000 for the meter relocation program.

Lottery and Charitable Games Control Board

The Committee recommends $5,458,000 and 94 positions for 1988, which is the same level as 1987. The Committee has not approved the District's request for a 3-year demonstration program to (1) allow lottery sales in certain buildings located within the Federal enclave, and (2) allow lottery advertising on public transportation and at stations and stops.

The Lottery and Charitable Games Fund was established in fiscal year 1983 to budget and account for the financial operations of the Lottery and Charitable Games Control Board. The board operates an instant lottery and four on-line numbers games.

Office of Cable Television

The Committee recommends $250,000 and four positions for this office during fiscal year 1988, which is the same level as 1987.

The Cable Television Communications Act of 1981 (D.C. Law 4–142) established the Cable Television Enterprise Fund to account for the financial operations of the Office of Cable Television according to enterprise fund standards. The Office of Cable Television monitors the installation and operation of the District's cable television system to ensure compliance with cable television laws and agreements.

GENERAL PROVISIONS

The bill contains various general provisions which are contained annually in appropriations bills. The following summarizes the Committee recommendations pertaining to these provisions:

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of general fund deficit. The Committee expects District officials to comply fully with this language which requires the obligation and expenditure of all funds included in the bill for the general fund deficit and the Police Department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee has retained language in section 116 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

The Committee has stricken the language included by the House that allows no funds to be used for abortion except where the life of the mother would be endangered if the fetus were carried to term and substituted language that has been a part of the bill since 1980 which prohibits the use of Federal funds in the bill to perform abortions except in cases of rape, incest or where the life of the mother is endangered. Language is also included in this section allowing funds to be used for medical procedures necessary in order to terminate an ectopic pregnancy.

Language in section 118 requires an annual plan by quarter and by project for any capital outlay borrowings.

The Committee has retained language in section 121 prohibiting the use of funds in the bill for implementation of a personnel lottery to hire police and firefighters.

The Committee has included section 123 which prohibits the use of Federal funds for a personal cook, chauffeur, or other personal servants for D.C. officers or employees.

The Committee has included a general provision, section 131, that requires the Federal Government to compensate the D.C. government if the District's Employment Security Building, located at 500 C Street NW, is condemned and the District is required to vacate the property.

According to an exchange of letters between a District official and an official of the Federal Department of Labor in January and February 1959, the site where the building is located was owned by the District

and transferred to the Federal Government to facilitate construction, with the understanding that it would be transferred back to the District after construction was complete. This was never done. In the interim the District has paid the mortgage and, with home rule, the legal status of the District has changed.

The Committee hopes that District and Federal officials can reach an amicable agreement on this matter that will not delay any proposed development on this site.

Section 132 requires an annual audit of the District's discretionary accounts.

TITLE II

FISCAL YEAR 1987 SUPPLEMENTAL

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends an additional $3,115,000 and a rescission of $1,056,000 for a net increase of $2,059,000 for the appropriation "Governmental direction and support" as follows:

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends a rescission of $217,000 in personal services funding due to underspending resulting from staff turnover and difficulty in recruiting.

OFFICE OF THE SECRETARY

The Committee recommends a rescission of $149,000 in personal services funds due to underspending resulting from hiring delays.

OFFICE OF THE INSPECTOR GENERAL

The Committee recommends a rescission of $132,000 in personal services funds due to underspending resulting from delays in filling vacant positions.

OFFICE OF THE PRESS SECRETARY

The Committee recommends a rescission of $21,000 in personal services funding due to underspending resulting from hiring delays.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The Committee recommends a rescission of $20,000 in personal services funds due to underspending resulting from hiring delays.

OFFICE OF PERSONNEL

The Committee recommends a rescission of $400,000 in personal services funds due to underspending resulting from the delay in filling vacant positions.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends an additional $2,440,000 including an increase of $3,258,000 and a rescission of $818,000. The increase includes

$2,500,000 to purchase the Embedded Telephone System as opposed to the continued lease of the system and $758,000 for increased space rental costs due to additional space requirements, increased leased costs, and a final rent payment for the Lansburgh Building. The rescission of $818,000 is in personal services funds due to underspending associated with delays in filling hard-to-fill jobs.

DEPUTY MAYOR FOR FINANCE

The Committee recommends a rescission of $50,000 in personal services funds due to underspending resulting from the vacancy of the position of the Deputy Mayor for Finance.

OFFICE OF THE BUDGET

The Committee recommends a rescission of $10,000 in personal services funding due to underspending resulting from a delay in filling vacant positions.

OFFICE OF FINANCIAL MANAGEMENT

The Committee recommends an additional $325,000 for the employees' share of Medicare costs for the period of April 1986 through December 1986 due to the granting of a waiver of any back period deductions of the affected employees. This was the result of the delayed implementation of the guidelines governing the reporting and payment of the Medicare tax by the Internal Revenue Service.

DEPARTMENT OF FINANCE AND REVENUE

The Committee recommends an additional $350,000 to implement the Tax Amnesty Program in accordance with D.C. Law 6–209. This program will waive civil and criminal penalties for taxpayers who pay delinquent tax bills between July and September 1987.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends a rescission of two positions and $28,000 in personal services funds due to the vacancy of the Deputy Director and the Assistant Budget Chief positions.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee recommends a rescission of $14,000 in personal services funds due to savings resulting from filling vacant positions at lower salary levels.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends a rescission of $15,000 in personal services funds due to savings resulting from filling vacant positions at lower salary levels.

Economic Development and Regulation

The Committee recommends an additional $309,000 and a rescission of $5,281,000 for a net decrease of $4,972,000 for the appropriation "Economic development and regulation" as follows:

OFFICE OF PLANNING

The Committee recommends a rescission of $54,000 in personal services funding due to underspending resulting from positions remaining vacant longer than anticipated.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

The Committee recommends a rescission of $4,127,000 in the Tenant Assistance Program due to a projected underspending in this program during fiscal year 1987.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends a redirection of $68,000 from the Executive Direction and Support Control Center to the Program Operations Control Center to provide 3 months funding for employment training at the Peoples Involvement Corp. [PIC].

MINORITY BUSINESS OPPORTUNITY COMMISSION

The Committee recommends a rescission of $100,000 in personal services funds due to positions remaining vacant longer than anticipated.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends a rescission of $1,000,000 in personal services funds due to hiring delays and the full implementation of the Health Occupations Program.

PUBLIC SERVICE COMMISSION

The Committee recommends an additional $204,000 to provide for space rental costs at the new office facilities located at 450 5th Street, NW. The Commission had to move from its offices at the Court Building because the court system needed additional office space.

OFFICE OF THE PEOPLE'S COUNSEL

The Committee recommends an additional $105,000 to provide sufficient personal services funding for all on-board authorized positions, $45,000; increased space rental costs at its current location, $10,000; and the increased cost of technical consultants to assist in the agency's increased assessment workload, $50,000.

PUBLIC SAFETY AND JUSTICE

The Committee recommends an additional $60,355,000 for the appropriation "Public safety and justice" as follows:

METROPOLITAN POLICE DEPARTMENT

The Committee recommends an additional $26,260,000 which includes funds for the Fraternal Order of Police pay settlement, $4,138,000; overtime costs associated with Operation Cleansweep and court appearances, $17,357,000; increased health benefit costs for uniformed police, $475,000; purchase of ADP mainframe equipment with the supporting software package and computer paper, $2,906,000; and increased Police and Fire Clinic costs due to increased medical services and prescription drugs in connection with job-related injuries, $641,000.

Other increases include the increased maintenance cost of the Printrak automated fingerprint search system, $70,000; vehicle repair costs, $206,000; increased cost of contractual emergency towing, $200,000; out-of-city travel related to investigations and extradition of prisoners, $95,000; rental of vehicles for undercover act..ities in connection with Operation Cleansweep, $90,000; increased transportation costs for crossing guards formerly provided free by the Washington Metropolitan Area Transit Authority, $35,000; rental of a facility to house the Helicopter Branch of the Special Operations Division, $32,000; and the increase in the number of prisoner meals as a result of increased arrests due to stepped-up enforcement activities, $15,000.

FIRE DEPARTMENT

The Committee recommends an additional $5,269,000 which includes funds for the emergency ambulance service including ambulance supplies, equipment, vehicles for the ambulance supervisors, and a personal computer to monitor the quantity of emergency medical services rendered by the ambulance crews, $454,000. Funds are also provided for overtime costs to man the 284 work stations with the required number of firefighters due to delayed hiring as a result of court challenges of the affirmative action plan and overtime costs to maintain the required number of emergency medical technicians to staff the ambulance units due to difficulty in recruiting and training an adequate number of emergency medical technicians, $4,445,000; increased medical costs for firefighters in connection with job-related injuries, $170,000; increased health benefit costs for uniformed firefighters, $142,000; equipment needed for cardiopulmonary resuscitation training for all firefighters, $30,000; and training for all emergency medical technicians, and emergency ambulance dispatchers training for all communications workers to improve their ability to handle emergency calls, $28,000.

FIRE DEPARTMENT PAY-AS-YOU-GO

The Committee recommends an additional $1,531,000 in pay-as-you-go funds to finance the purchase of radios, ambulance equipment, and three additional ambulance vehicles to enhance the emergency ambulance service. The three new ambulances will be fully equipped for immediate placement in service when an in-service ambulance breaks down. The equipment includes the acquisition of a vehicle locator system and a digital status keeping system to identify the exact location and status of each ambulance unit to improve efficiency and reduce ambulance response time.

COURT OF APPEALS

The Committee recommends an additional $95,000 for the judicial pay raise effective March 1987. Effective October 1986, the rate of compensation for the judges of the D.C. Court of Appeals was changed from 90 to 100 percent of the rate prescribed for judges of the U.S. Court of Appeals.

SUPERIOR COURT

The Committee recommends an additional $100,000 for the judicial pay raise effective March 1987. Effective October 1986, the rate of compensation for the judges of the D.C. Superior Court was changed from 90 to 100 percent of the rate prescribed for judges of the U.S. Superior Court.

D.C. COURT SYSTEM

The Committee recommends an additional $400,000 to meet the increased cost of the Criminal Justice Act fees.

OFFICE OF THE CORPORATION COUNSEL

The Committee recommends an additional $317,000 and 13 positions including 5 positions and $128,000 to assist in a major asbestos lawsuit against manufacturers of asbestos products; and 8 positions and $189,000 to establish a contract appeals board in accordance with D.C. Law 6–85 to hear, review, and decide upon all protests and appeals from actions by contracting officers.

SETTLEMENTS AND JUDGMENTS

The Committee recommends an additional $2,050,000 for projected settlements in fiscal year 1987. Funds are included for a settlement with the Retirement Board to pay the $1,505,000 withheld in fiscal year 1986 due to the Gramm-Rudman-Hollings sequestration. The District government agreed and the Board accepted the payment of principal without interest.

DEPARTMENT OF CORRECTIONS

The Committee recommends an additional $23,680,000 which includes funds for unfunded care factor costs attributed to the rising prison population, $2,000,000; overtime costs to maintain staffing levels to provide adequate security coverage, $9,530,000; increased Federal Bureau of Prisons and Federal Halfway House payments to relieve prison overcrowding in District facilities, $7,525,000; increased cost of the medical contract and catastrophic medical care costs to provide complete health care to the inmates, $1,700,000; purchase and installation costs of temporary trailers to house the education program and medical services at the Occoquan complex while the facility is being renovated to repair damages caused by a fire and bring the residential facilities into compliance with health and safety code requirements, $1,000,000; replacement of supplies and equipment damaged in the fire at the Occoquan facility, $500,000; and the cost of housing short-term violators in neighboring jurisdictions to relieve court-order prison overcrowding, $350,000.

Other increases include funds for court-order monitors to ensure compliance with court-ordered mandates, $275,000; purchase of flame retardant mattresses and containerized milk products to enhance the health and safety of the inmates, $325,000; increased cost of Third-Party Custody Program, $125,000; increased cost of supervision of weekend release work program, $150,000; increased cost of meals at halfway houses and the weekender facility, $100,000; the increased cost of physical examinations for correctional officers, $75,000; and the increased cost of labor relations contract negotiations, $25,000.

BOARD OF PAROLE

The Committee recommends an additional $330,000 and nine positions to support the increase in the number of Board members from three to five, to meet the increased cost of transcription services due to an increase in the number of parole hearings and meet the expanded workload as a result of parole supervision from the Department of Corrections.

OFFICE OF EMERGENCY PREPAREDNESS

The Committee recommends an additional $300,000 and 11 positions to fund the Executive Command and Communications Center on a permanent basis. The Center which serves as the communications nerve of the city monitoring emergency communications systems such as the police and fire, the National Area Warning Communications System, and the Washington Area Warning Communications System, had been funded by various District agencies. However, these funds are no longer available.

LAW REVISION COMMISSION

The Committee recommends an additional $23,000 to meet the increased cost of the Board members' compensation due to an increase in the number of Board meetings, and the cost of outside legal support due to the vacancy of the staff attorney's position.

PUBLIC EDUCATION SYSTEM

The Committee recommends an additional $4,810,000 and a rescission of $300,000 for a net increase of $4,510,000 for the public education system as follows:

BOARD OF EDUCATION

The Committee recommends an additional $2,250,000 to provide a 2-percent salary increase to teachers to enhance the school system's ability to successfully compete in the current local job market for teachers.

The Committee notes that the supplemental justifications indicated that the $2,250,000 was not allocated by control center because the Board of Education had adjourned for the summer and was unable to take any action to adjust the original supplemental submission to the Council which was $3,000,000.

The Committee is concerned that this inaction of the Board, to allocate the reduction by control center, could be viewed as a mechanism to disregard the action taken by the Council. The law states that the Mayor and the Council have the authority to set the funding level and the Board has the authority to allocate the resources. The Board of Education should consider a mechanism to delegate the responsibility of allocation of resources to the Superintendent and/or her designee during extended periods of adjournment.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends an additional $2,500,000 to carry out the comprehensive management plan mandated by the Council which addresses the inequity in resources among the colleges and reduces the nonfaculty staffing in the area of institutional support. Funds are included for severance pay to eliminate 57 filled faculty positions, $2,000,000; and an early-out retirement option to eligible employees, $500,000.

Funds have been transferred-out to the D.C. School of Law in accordance with D.C. Law 6–177, $1,146,000.

D.C. SCHOOL OF LAW

The Committee recommends the transfer-in of funds from the University of the District of Columbia in accordance with D.C. Law 6–177 to provide initial funding for the operation of the law school, $1,146,000. These funds were included in the original fiscal year 1987 budget of the university pending the enactment of D.C. Law 6–177.

EDUCATIONAL INSTITUTION LICENSURE COMMISSION

The Committee recommends an additional $60,000 to fully fund the authorized staffing complement of five positions, provide startup costs of performing the State Approval Authority for veteran's educational programs at District institutions and fund increased telephone costs.

PUBLIC LIBRARY

The Committee recommends a rescission of $300,000 in personal services funding due to underspending resulting from the difficulty in recruiting the large number of personnel needed to restore the 6-day-a-week service at the branch libraries.

HUMAN SUPPORT SERVICES

The Committee recommends an additional $5,545,000 and a rescission of $4,067,000 for a net increase of $1,478,000 for the appropriation "Human support services" as follows:

DEPARTMENT OF HUMAN SERVICES

The Committee recommends a rescission of $4,067,000 which includes savings in personal services funds due to a higher than projected attrition rate and the delay in filling vacant positions, $2,550,000; savings in Medicaid costs within inpatient hospital care services, $1,427,000; savings in tuition/financial aid payments, $40,000; and savings from the delayed purchase of nonemergency equipment, $50,000.

DEPARTMENT OF RECREATION

The Committee recommends an additional $2,300,000 and a rescission of $200,000 for a net increase of $2,100,000. Additional funds are provided for the Operating Services Assisting Youth Program [OSAY] to help prevent substance abuse by youths, ages 9 to 21 residing in public housing, $1,900,000; the CINEMA Program to promote better understanding of the dangers associated with teenage pregnancy and substance abuse, $100,000; the Urban Gardens Program to provide the gardening of vegetables and flowers in the Northwest, Northeast and Southeast quadrants of the city, $60,000; maintenance and repair of the maintenance fleet, $74,000; increased space rental costs, $66,000 and the increased contractual maintenance cost for swimming pools, and emergency repairs at the resident camp, $100,000. A rescission of $200,000 is recommended in personal services due to savings resulting from a delay in filling vacant positions.

DISABILITY COMPENSATION FUND

The Committee recommends an additional $3,445,000 to meet the current level of claimants receiving compensation; a cost-of-living adjustment [COLA] of 3.8 percent implemented on February 1, 1987, as prescribed under the law, based on the increase in the Consumer Price

Index for Urban Areas [CPI–U]; and the increased cost of medical services for doctors, hospitals and other medical providers.

Public Works

The Committee recommends an additional $1,140,000 and a rescission of $6,400,000 for a net decrease of $5,260,000 for the appropriation "Public works" as follows:

DEPARTMENT OF PUBLIC WORKS

The Committee recommends an additional 31 positions and $1,374,000 and a rescission of $234,000 for a net increase of $1,140,000. Additional funds are provided for snow removal costs during the winter of 1987, $1,000,000; establishment of the Taxicab Commission in accordance with D.C. Law 6–97 to regulate and supervise taxicabs, taxicab owners, operators, companies, associations and taxicab insurance, 25 positions and $269,000; establishment of the Office of Adjudication, pursuant to D.C. Law 6–100, to collect fines and adjudicate disputes for violations of the public space and sanitation regulations, six positions and $56,000; refurbishing and beautifying interstate gateways, entering the District, $39,000; and support services for the renovation of the Eastern Market, $10,000. The rescission of funds is for the Citizens Neighborhood Improvement Army due to the difficulty in finding qualified applicants to fill the vacant positions, $234,000.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee recommends a rescission of $6,400,000 due to an increase in the District's share of Federal funding, an unanticipated increase in metrorail ridership and an unexpected credit for audit adjustments performed on WMATA's fiscal years 1985 and 1986 budgets.

Repayment of Loans and Interest

The Committee recommends a rescission of $3,488,000 due to refunding of an additional $461,000,000 in U.S. Treasury notes, somewhat lower interest rates and later borrowing dates for new general obligation bonds, and a change in the budgeting for fiscal year 1987 debt service from a cash to an accrual basis.

General Fund Deficit

The Committee recommends a rescission of $5,246,000 in the originally budgeted amount of $8,675,000 for a revised budget of $3,429,000. Language is included in the Appropriations Act earmarking $15,000,000 to retire the deficit in fiscal year 1987 of which $3,429,000 is budgeted and $11,571,000 shall be funded and apportioned by the Mayor for amounts otherwise available to the D.C. government including amounts appropriated by this act, revenues otherwise available, or both.

PERSONAL SERVICES

The Committee recommends an additional $1,800,000 to provide optical and dental benefits to nonunion employees of the District of Columbia as approved by both the Council and the Mayor.

CAPITAL OUTLAY

The Committee recommends an additional $20,585,000 for five projects as follows:

Department of Housing and Community Development.—The Committee recommends an increase of $10,200,000 for two projects as follows: Barry Farms Dwellings, $8,800,000 and the Sursum Corda Townhouse Complex, $1,400,000.

Fire Department.—The Committee recommends $1,531,000 for ambulance and communications equipment.

Public School of Law.—The Committee recommends $1,854,000 to renovate a building to house the D.C. School of Law.

Department of Human Services.—The Committee recommends $7,000,000 for major renovations to the shelters for the homeless in the District of Columbia.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI, OF THE STANDING RULES OF THE SENATE

Paragraph 7 of rule XVI requires that Committee reports on general appropriations bills identify each Committee amendment to the House bill "which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

The accompanying bill contains the appropriation of $19,500,000 in Federal funds for which there has not been an authorization under paragraph 7 of rule XVI of the Standing Rules of the Senate.

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee."

§ 1–355. Reception of eminent persons; appropriation authorized.

There is hereby authorized to be appropriated, out of any moneys in the Treasury of the United States to the credit of the District of Columbia not otherwise appropriated, not to ex-

ceed $10,000 in any fiscal year for such expenses as the Council of the District of Columbia shall deem to be necessary, including personal services, for the reception and entertainment of officials of foreign, state, local, or federal governments and other dignitaries and eminent persons visiting in or returning to the District of Columbia; and the certificate of the Council shall be sufficient voucher for the expenditure of appropriations made pursuant to this section. (July 11, 1947, 61 Stat. 314, ch. 231, § 1; 1973 Ed., § 1–262; Mar. 3, 1979, D.C. Law 2–139, § 3205(b), 25 DCR 5740.) *There is hereby authorized to be appropriated, out of any monies in the Treasury of the District of Columbia not otherwise appropriated, not to exceed $50,000 in any fiscal year for such expenses as the Mayor of the District of Columbia and the Council of the District of Columbia shall deem to be necessary, including personal services, for the reception and entertainment of officials of foreign, State, local, or Federal governments and other dignitaries and eminent persons visiting in or returning to the District of Columbia. Records shall be public records and shall be audited as a part of the Comprehensive Annual Financial Report in conformity with generally accepted accounting principles: Provided, That public disclosure of such records shall include an itemization of each disbursement from the fund.*

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93–344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1988: Subcommittee on the District of Columbia	0.58	575	0.58	575
Projections of outlays associated with budget authority recommended in the bill:				
1988				55
1989				20
1990				
1991				
1992 and future year				
Financial assistance to State and local governments for 1988 in the bill		575		575
	Direct loans		Loan guarantees	
Credit authority estimates, fiscal year 1988				

[1] Recommendation includes a $20,000,000 advance appropriation for fiscal year 1989.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988

[Amounts in dollars]

Item	1987 appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or -)		
					1987 appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
TITLE I							
DISTRICT OF COLUMBIA							
FEDERAL FUNDS							
Federal payment to the District of Columbia	444,500,000	425,000,000	425,000,000	444,500,000	---	+19,500,000	+19,500,000
Federal payment for water and sewer services	28,810,000	---	48,048,000	48,048,000	+19,238,000	+48,048,000	---
Federal contribution to retirement funds	52,070,000	52,070,000	52,070,000	52,070,000	---	---	---
Transitional payment for Saint Elizabeths Hospital	35,000,000	30,000,000	30,000,000	30,000,000	-5,000,000	---	---
Criminal Justice initiative, FY 1988	20,000,000	---	---	---	-20,000,000	---	---
(Rescission)	---	---	---	-20,000,000	-20,000,000	-20,000,000	-20,000,000
Criminal Justice initiative, FY 1989	---	---	---	(20,000,000)	(+20,000,000)	(+20,000,000)	(+20,000,000)
Total, Federal funds to District of Columbia:							
Appropriations	560,380,000	507,070,000	555,118,000	574,618,000	+14,238,000	+67,548,000	+19,500,000
Rescissions	---	---	---	-20,000,000	-20,000,000	-20,000,000	-20,000,000
Advance appropriations, FY 1988	20,000,000	---	---	---	-20,000,000	---	---
Advance appropriations, FY 1989	---	---	---	(20,000,000)	(+20,000,000)	(+20,000,000)	(+20,000,000)
DISTRICT OF COLUMBIA FUNDS							
Operating Expenses							
Governmental direction and support	(108,407,000)	(114,291,000)	(114,328,000)	(114,178,000)	(+5,771,000)	(-113,000)	(-150,000)
Economic development and regulation	(128,960,000)	(140,467,000)	(140,467,000)	(140,467,000)	(+11,507,000)	---	---

Public safety and justice	(600,165,000)	(654,331,000)	(654,392,000)	(657,367,000)	(+57,202,000)	(+3,036,000)	(+2,975,000)
Public education system	(541,318,000)	(569,526,000)	(569,544,000)	(570,594,000)	(+29,276,000)	(+1,068,000)	(+1,050,000)
Human support services	(654,315,000)	(695,681,000)	(695,565,000)	(696,787,000)	(+42,472,000)	(+1,106,000)	(+1,222,000)
Public works	(204,748,000)	(211,362,000)	(211,362,000)	(215,615,000)	(+10,867,000)	(+4,253,000)	(+4,253,000)
Washington Convention Center Fund	(6,261,000)	---	(6,758,000)	(6,758,000)	(+497,000)	(+6,758,000)	---
Repayment of loans and interest	(204,514,000)	---	(220,905,000)	(220,905,000)	(+16,391,000)	(+220,905,000)	---
Repayment of general fund deficit 1/	(8,675,000)	---	(882,000)	(10,882,000)	(+2,207,000)	(+10,882,000)	(+10,000,000)
Short-term borrowings	(3,750,000)	---	(3,750,000)	(3,750,000)	---	(+3,750,000)	---
Optical and dental benefits	---	---	(1,489,000)	(1,489,000)	(+1,489,000)	(+1,489,000)	---
Energy adjustment	---	---	(-1,200,000)	(-1,200,000)	(-1,200,000)	(-1,200,000)	---
Financing and other uses	---	(232,584,000)	---	---	---	(-232,584,000)	---
Total, operating expenses, general fund	(2,461,113,000)	(2,618,242,000)	(2,618,242,000)	(2,637,592,000)	(+176,479,000)	(+19,350,000)	(+19,350,000)
Capital Outlay							
General fund	(361,860,000)	(269,862,000)	(269,862,000)	(269,862,000)	(-91,998,000)	---	---
Enterprise Funds							
Water and sewer enterprise fund:							
Operating expenses	(176,876,000)	(169,013,000)	(169,013,000)	(169,013,000)	(-7,863,000)	---	---
Capital outlay	(54,850,000)	(7,358,000)	(7,358,000)	(7,358,000)	(-47,492,000)	---	---
Total, water and sewer enterprise fund	(231,726,000)	(176,371,000)	(176,371,000)	(176,371,000)	(-55,355,000)	---	---
Lottery and Charitable Games enterprise fund	(5,458,000)	(5,458,000)	(5,458,000)	(5,458,000)	---	---	---
Cable Television enterprise fund	(250,000)	(250,000)	(250,000)	(250,000)	---	---	---
Total, enterprise funds	(237,434,000)	(182,079,000)	(182,079,000)	(182,079,000)	(-55,355,000)	---	---
Total, District of Columbia funds	(3,060,407,000)	(3,070,183,000)	(3,070,183,000)	(3,089,533,000)	(+29,126,000)	(+19,350,000)	(+19,350,000)

1/ In addition, for FY 1987, $11,325,000 to be derived from amounts otherwise available including amounts appropriated in the accompanying bill or revenue otherwise available, or both.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[Amounts in dollars]

Item	1987 appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or -)		
					1987 appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
RECAPITULATION							
Federal funds to the District of Columbia	580,380,000	507,070,000	555,118,000	554,618,000	-25,762,000	+47,548,000	-500,000
Appropriations	(560,380,000)	(507,070,000)	(555,118,000)	(574,618,000)	(+14,238,000)	(+67,548,000)	(+19,500,000)
Rescissions	---	---	---	-20,000,000	-20,000,000	-20,000,000	-20,000,000
Advance appropriations, FY 1988	(20,000,000)	---	---	---	(-20,000,000)	---	---
Advance appropriations, FY 1989	---	---	---	(20,000,000)	(+20,000,000)	(+20,000,000)	(+20,000,000)
District of Columbia funds	(3,060,407,000)	(3,070,183,000)	(3,070,183,000)	(3,089,533,000)	(+29,126,000)	(+19,350,000)	(+19,350,000)